

A 37d



THE REPORT OF THE PARTY OF THE

John Carter Brown Library Brown University

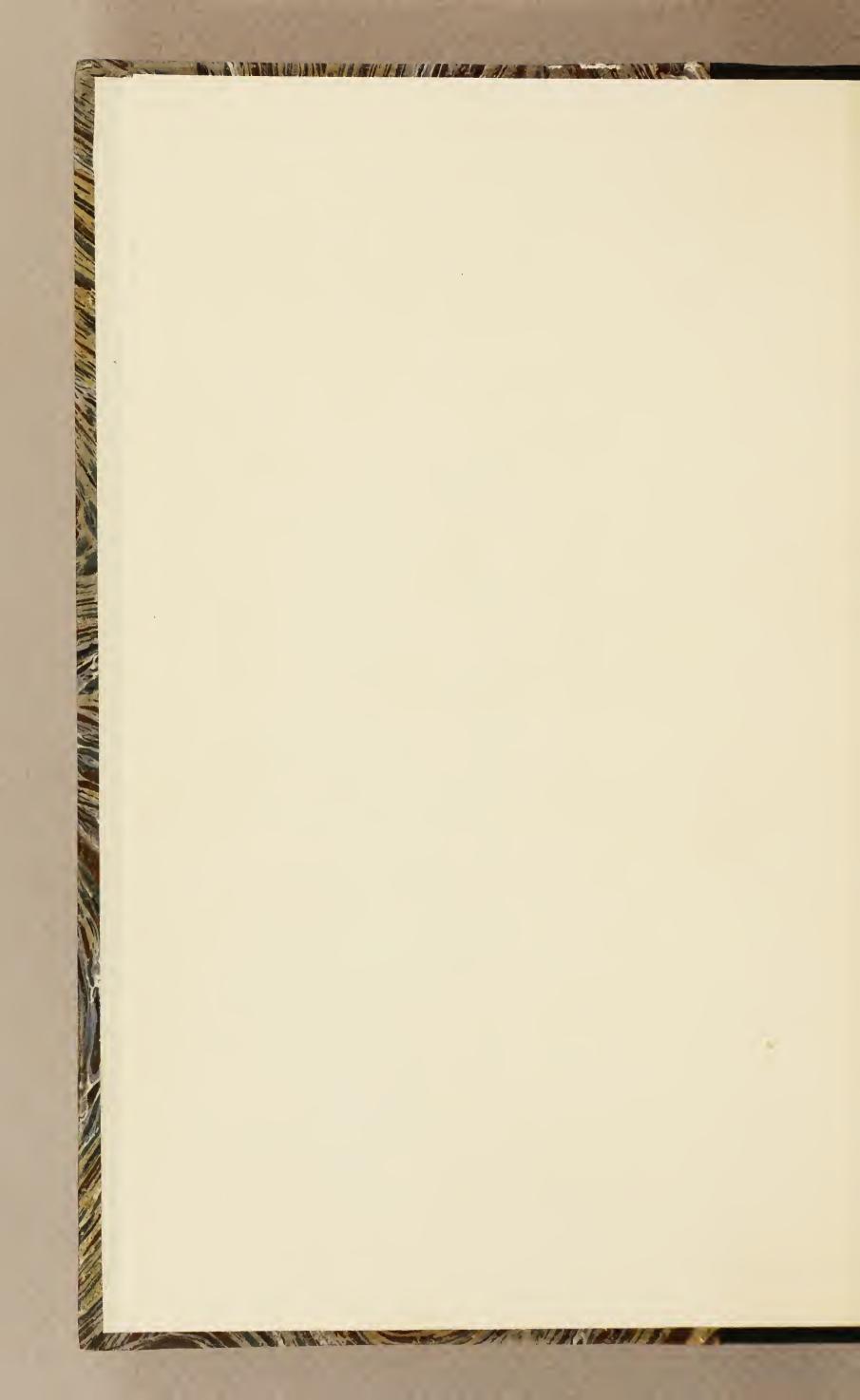












## TETTERS

To the Right Honourable

THE EARL OF HILLSBOROUGH,

FROM

GOVERNOR BERNARD, GENERAL GAGE,

AND

The Honourable His MAJESTY'S Council

FOR THE PROVINCE OF

MASSACHUSETTS-BAY.

WITH

## AN APPENDIX,

CONTAINING

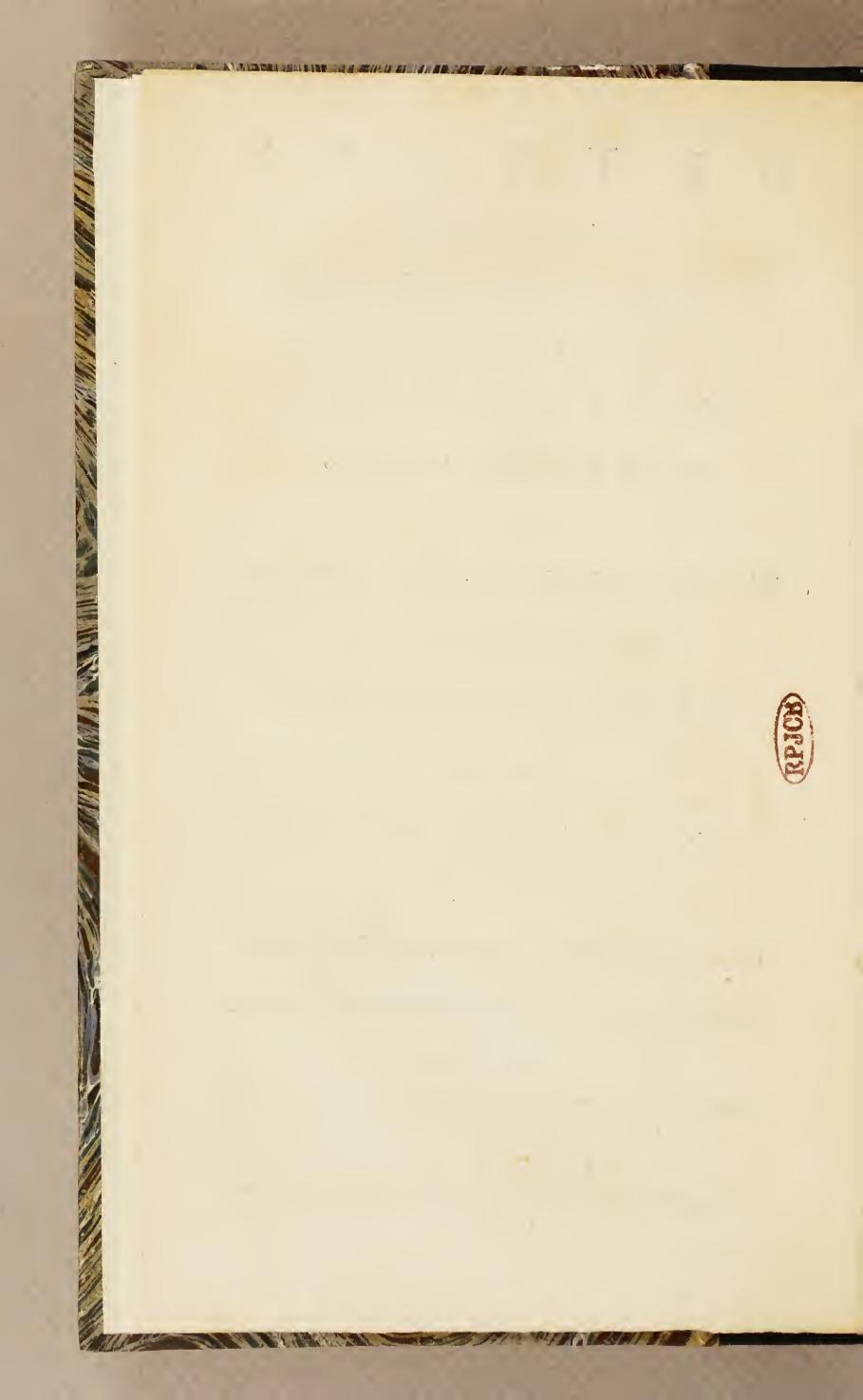
Divers Proceedings referred to in the faid LETTERS.

BOSTON: New-England.

Printed by Edes and Gill, Printers to the Honourable House of Representatives, 1769; and,

LONDON:

Re-printed for J. Almon, opposite Burlington-House in Piccadilly.



## LETTERS, &c.

Copy of a Letter from Governor Bernard to the Earl of Hilsborough, dated Boston, Nov. 1, 1768.

My LORD,

I NOW proceed to conclude my narrative of my endeavours to get quarters for the King's troops until I found myself at the end of my string, and could do

nothing more.

On Saturday, October 15, General Gage arrived here with his officers to look to the quartering the Troops himself. On Monday I called a Council in the morning, and introduced the General. He told them that he was resolved to quarter the two regiments now here, in town, and demanded quarters; and that he should reserve the Barracks at the Castle for the Irish regiments or such part of them as they would contain; which has

has since been determined to be only one regiment. After the General had left the Board, I sat at it until eight o'clock at night; two hours after dinner time excepted. whole was a scene of perversion, to avoid their doing any thing towards quartering the troops, unworthy of fuch a body. In the course of the questions I put to them, they denied that they knew of any building belonging to the province in the town of Bofton that was proper to be fitted up for barracks; and they denied that the Manufactory House was such a building. This was fo notoriously contrary to truth, that some gentlemen expressed their concern that it should remain upon the minutes; and to induce me to consent to its being expunged, a motion was made in writing that the Governor be desired to order the Manufactory House to be cleared of its present inhabitants, that it might be fitted up for the reception of such part of the two Irish regiments as could not be accommodated at the Castle Barracks. This was violently opposed, but was carried in the affirmative 6 to 5: Upon this I ordered the former answers to be expunged. This Resolution amounting to an assignment of the Castle Barracks for the Irish regiments, effectually put an end to the objection before. made that no quarters were due in town until the Castle Barracks were filled.

The next thing to be done was to clear the Manufactory-House, the preventing of which

was a great object of the Sons of Liberty. For this purpose, about fix or seven weeks before, when the report of troops coming here was first confirmed, all kinds of people were thrust into this building; and the Workhouse itself was opened, and the people confined there were permitted to go into the Manufactory-House. This was admitted to be true in Council by one of the Board who is an Overseer of the Poor and a Principal And after the Order of Council was therein. known, feveral of the Chiefs of the Faction went into the Manufactory-House, advised the people there to keep possession against the Governor's order, and promised them support. And when some of them signified their intention to quit the house, they were told that if they quit the house they must quit the town, for they would be killed if they staid in it.

I had the advice of the best Lawyers that according to the law and usage of this country, the owners of an house occupied by tenants at sufferance, or wrongful possessors, might enter by any means they could and turn them out of possession without bringing an action. It was also certain that the Governor and Council, when the Assembly was not sitting, were perfect owners of the estates belonging to the province, except for alienation. Upon these two principles I appointed the sheriff and two of his deputies bailists of the Governor and Council for the purpose of removing

moving the people out of the Manufactory-House. The sheriff was refused admittance; upon which the Chief Justice went with him and advised them to give up the house; he was answered that they had the opinion of the best Lawyer in the province to keep possession. Upon a third attempt the sheriff finding a window open, entered; upon which the people gathered about him and shut him up; he then made a fignal to an officer without, who brought a party of foldiers, who took possession of the yard of the building and relieved the sheriff from his confinement. This occasioned a great mob to assemble with some of the chiess of the faction; they were very abusive against the soldiers, but no mischief was done. They kept the house blockaded all that day, and best part of the next day. When some of the Council declaring that it was not intended to use force, although they knew it could not be done without, and the building not being immediately wanted, the soldiers were withdrawn on the evening of the second day. Thus the building belonging to the Government, and affigned by the Governor and Council for his Majesty's use, is kept filled with the outcast of the workhouse and the scum of the town to prevent its being used for the accommodation of the King's troops. After this was over there was nothing more to be done with the Council until the soldiers were billeted in the public houses as far as they would go. This

(7)

This we knew would never be done; but it must be attempted; and the Council left this business to me alone without offering their assistance, which in other cases has been usual. Indeed I did not ask them, as I did not think the business would be forwarded by my affociating I therefore fummoned all the acting justices to meet me in the Council. Twelve of them appeared; I acquainted them that the General demanded quarters for the two regiments, according to the act of Parliament. They defired to take it into consideration among themselves. I consented, and we part-Two justices, two days after this, attended me with an answer in writing, whereby the whole body refused to billet the soldiers. But these gentlemen informing me that the justices had been much influenced by the argument that the barracks at the Castle ought to have been first filled, &c. I shewed them the minutes of the Council whereby the barracks at the Castle were assigned to the Irish regiments, and they must be considered as full. This was quite new to them, the Council themselves having overlooked the effect of their vote. I gave them a copy of this vote, and returned the answer, desiring them to reconsider it. Three days after the same gentlemen informed me that they had resolved against billeting the soldiers, but could not agree upon the reasons to be assigned for rh fusing it; but the next day they gave me ally answer in writing, (a copy of which is here. inclosedre inclosed) signed by eight of the justices; two others were against billeting, and gave other reasons for their refusal; two others were for billeting, but declined acting by themselves after so large a majority of the whole body

had declared for the contrary opinion.

To shew the futility of these pretences, I must observe that the act directs the billeting to be by constables, tything-men, magistrates, and other civil officers, and in their default or absence by any one justice of the peace. The usual construction of this act has been that magistrates should grant the billets, and constables deliver them; and the latter being ministerial cannot grant billets without a magistrate or justice ordering them; by magistrates have been always understood the magistrates of corporations, and where a town is not a corporation, the justices are the only magistrates who are applied to in England, and they deliver the billets to the constables, who ferve them upon the public houses. Now in this town of Boston there are no perfons who come under the denominations but justices and constables. As to the select-men to whom the justices are supposed to refer, they have been declared by themselves, by the Council, and by the Governor, to be neither magistrates, nor civil officers; and they certainly are not, for they can neither grant nor execute a warrant. This I explained tilly to the justices before they gave their tnal answer; but to no purpose; they being determined

(9)

determined to refuse at all events. Thus we have an act of Parliament which is become a great favourite; for with the comments it has received here, it is become in fact an act to prevent his Majesty's troops being quartered in the town of Boston. Immediately after I held a Council, and informed the Board of the refusal of the justices to billet the soldiers. I faid that I was now at the end of my tether; for as they had declared before, that they would adhere to the act of Parliament, and had refused to act in that liberal way which I thought was their duty when the King's necesfary service was obstructed, I could propose nothing further to them. For I foresaw that if I proposed to hire and fit up houses, &c. for the troops, they would answer that it did not become their business till the public houses were full. But if any gentleman thought it was to any purpose to put such a question, I was ready to do it: this was declined by filence. I then informed them that by reason of this general refusal of quarters, the General found himself obliged to hire and fit up houses at the expence of the Crown for the reception of the troops, who now (Oct. 26.) especially they who were encamped, began to feel the want of warm quarters, and as he thought the expence would ultimately fall upon the province, he defired that I would appoint a commissary to join with and assist his officers in providing such houses, especially with regard to the economy of the expence. I therefore I therefore defired their advice and affistance in making such appointment. This, after a long debate, was refused, they saying that if they should join in such appointment, it would be admitting that the province ought to be charged with the expence; and I could appoint auditors to examine the accounts without them. I therefore put an end to this business, having been employed in it from Sept. 19th to Oct. 26th, in all 38 days, without any prospect of doing any thing to purpose, but under an obligation of trying every

effort before I gave it up.

During this time the General, who forefaw how this negociation would end, had employed his officers to hire and fit up houses for the troops; so that by the time I had received the definitive refusal, compleat quarters were provided for all the troops. now another difficulty arose; if the soldiers should be put into barracks, though provided by the Crown, without the intervention of a magistrate, the military officers who placed them there, would be chargeable with taking upon them to quarter foldiers otherwise than by this act, and being convicted of it by two justices of peace would be cashiered ipso facto. This clause was depended upon to oblige the soldiers to quit the town after they had found it impracticable to get quarters according to the act of Parliament, and was part of the original plan which I mentioned to your Lordship very early. And it could not be expected that

( 11 )

that the justices who had refused to billet the foldiers would place them in other quarters, for that would be to contradict themselves. I therefore took upon myself to remove that difficulty, and by a commission, wherein I received his Majesty's command to me to take every necessary step for the accommodation of the said troops, and the several means by which the execution of the act for providing quarters for the troops was defeated, and the obligation I was thereby put under to provide quarters for the troops in the best manner I could, I authorized a person therein named, to place the faid two regiments in fuch buildings and houses as could be procured at the expence of the Crown with the consent of the owners. Thus has ended the business of quartering the two regiments.—As for provifion for them at Boston, according to the act of parliament, I have already shewn how the order of Council for that purpose was annulled and avoided in the origination of it. Provision has been made at Castle William by an order of Council being made, that the provincial commissary should take care of it. But they have refused to make such an order for the troops at Boston; and therefore it is not done nor like to be done.

I am, with great respect, my Lord, your Lordship's most obedient, and most humble servant, FRA. BERNARD.

The Right Honourable 3
The Earl of Hillsborough. 3
January 27, 1769.

Copy of a Letter from Governor Bernard to the Earl of Hillsborough, dated Boston, November 5, 1768.

My LORD,

THEN I received your Lordship's letter, No. 16, I immediately communicated it to the Lieutenant Governor; and we both agreed in opinion, that it could not be advifable to lay before the Council any part of it, except what related to the providing for the troops, until the troops were got into quarters: as we forefaw that the business of quartering the troops would occasion a good deal of trouble, and possibly some commotion, and it would not be adviseable to bring on too much business at once; at least until the town was a little settled. This business of quartering, your Lordship will observe, kept me employed 'till October 26th, on which day I had fummoned a general Council. On this day I had nineteen councellors, that is all but three: I therefore chose this time to communicate the other part of your Lordship's letter, except what relates to the calling the affembly, which I had referved untill I had received further orders about it. I made this communication by an extract, which after it was read I left in the Secretary's hands, that the gentlemen might peruse it at their leisure: I caucopy to be taken, but did not restrain him from permitting it being read. I also gave another copy of the same extract to the first Commissioner of the Customs, engaging him to keep it in his own hands, and not let a

copy be taken.

Immediately after I had an occasion to move a matter that would shew their disposition to pay a proper regard to his Majesty's commands. The Commissioners had wrote to me, defiring that I would take the advice of Council whether they might return to town, and reassume their functions, with safety to themselves and officers. I communicated this letter to the Council, and put the question to them. This was very embarraffing: If they answered Yea, they would be chargeable with advising the return of the Commissioners: If they said No, they would contradict all their affertions, that there was no occasion for troops to support the civil power. They therefore, for above two hours together, used all kinds of evasions to avoid giving an answer. I was told that they were not obliged to give opinions: I answered, that they were obliged to give advice; and the question was put, whether they would advise me to assure the Commissioners that they might return with fafety. At last I was obliged to tell them, that if they would not give me an answer, I would take their refusal for an answer in the negative: for if they C 2

they could answer in the affirmative, no reas fon could be supposed why they should not give an answer; and if they could not answer in the affirmative, they must reconcile it with their public declarations of the loyalty and peaceableness of the town as well as they could. At length I got an answer, twelve answering in the affirmative, five declining answering because they lived out of town, and two giving written answers, condemning the commissioners for going out of the town, and therefore refusing advice about their return, but concluding that all persons would be safe. In this council I sat from eleven to nine, two intermediate hours excepted; and all the business might have been very well done in an hour or two by practicable men.

Before this Council met, I had been informed that some of the Board had been preparing an address to the General, to remove the troops from hence, that at this meeting they might get a great number of hands to it. When the Council broke up, I heard some of them making an appointment to meet there the next morning. I told them that I understood that they were going on with business as a Council separately from me; but I cautioned them against proceeding. It was anfwered that they should not act as a Council but as private gentlemen. I then defired that they would not give their meetings the appearance of a Council, by holding them in the Council Chamber. They met the next day

day and settled the address, which was very much softened from the first draught, which I am told was much more virulent against the commissioners. It was figned by fifteen of the Council, among whom were the five who knew not enough of the town to vote for the safety of the commissioners returning, but knew enough to join in an invective against them; four refused to sign. It was then presented to the General, who observed to them, that the resolves of the Town-meeting were a sufficient cause for sending troops here, though there had been no riots: It was answered that they were the productions of a few imprudent wrong-headed men. The General replied, that they were said to be unanimously resolved, in a full Town-meeting. The next Monday it appeared in all the public papers, from whence I send your Lordship the inclosed copy.

I shall make but few observations on the writing, the intent of it being plain enough, --1. It is well known to your Lordship that this kind of writings is designed for the people, and not for the persons to whom they are addressed. This is notorious in the present case: the gentlemen who moved this business knew very well that the General could not move the troops from this town, if he could have been disposed to do it; because they were sent hither by order of his Majesly, and not placed here by the discretion of the General. The General himself had told them

so, and I had repeated it to them again and again to induce them to affist the quartering. As therefore they could not expect the troops would be withdrawn, we must look for another purpose of this address; and it appears to be, as indeed it is, the principal subject of it, the abuse of the commissioners.--- 2. This was furely very ill timed: the very day after they had been made acquainted with his Majesty's command and expectation that the commissioners should return to Boston and resume their function, and would return without refistance and with safety, to publish a manifesto against them, which as it had nothing new in it, could only ferve to revive the popular prejudices against them, and thereby encourage refistance, and make their safety precarious, is unaccountable in men of this rank, and inconfistent with their public professions of their regard for the King's service. --- 3. This is also very unreasonable, it being the day after the commissioners had signified their apprehensions of danger in returning to Boston, and defired the advice of the Council concerning it, and the Council had given their opinion, that they might return with safety. For these Councellors, who had one day encouraged their coming to town, the very next day to issue a writing under their hands, holding them forth to the people "as men whose avarice having smothered in their breasts every fentiment of humanity towards this province, has impelled them to oppress it to the utmost

of their power," is utterly irreconcileable with my ideas of truth, justice and humanity, and shocks me the more, as I know that the wives of two of the commissioners, who have young children, did not want to have their

fears increased by this publication.

It would have been unaccountable how for many persons of so respectable a station, and many of them of a respectable character, could join in figning such a paper, if we did not consider that in public and popular proceedings the leaders are few, and the followers many; and that people called upon to fign papers frequently act without confideration, and sometimes against their judgment. And the virulence with which the commiffioners have been treated, feems to be too violent to be the effect of public zeal only, without the interference of private animofity, which, at present, I cannot take upon me to account for, I can only condemn and lament fuch proceedings in a body for which I have always had and still retain a great regard.

I am, with great respect, my Lord, your Lordship's most obedient, and most humble servant, FRA. BERNARD.

The Right Honourable The Earl of Hillsborough.

January 27, 1769.

Copy of a Letter from Governor Bernard to the Earl of Hillsborough, dated Boston, November 12, 1768:

My Lords

FTER I had communicated your Lordship's letter to the Council, I confidered that some farther notification of it would be necessary in regard to what related to the preservation of the peace and the protection of the officers of the revenue, especially as the commissioners had fixed upon this week for their return to Boston. clamation was not thought proper, as the bufiness was in a manner confined to the town of Boston. I therefore thought of a letter from myself to the justices of Boston, and accordingly drew one up, wherein I recited fuch part of your Lordship's letter as related to them, and their bufiness, and thereto added injunctions and admonitions of my own. I communicated this to the Council last Wednesday, proposing, if it had their approbation, to call the justices together, and deliver it to them by word of mouth, and then give them copies of it. But though no exceptions were taken to particulars, the whole was objected to strongly for this reason; that if they were to confent to this letter they should appear to approve of the censures your Lordship

( 19 )

has passed-upon the town, which they would not admit it had deserved. I told them that I would not enter into an argument which might tend to impeach the truth or justice of your Lordship's letter, but I observed, that both of them were very desensible, being founded upon notorious sacts, which could not be denied or doubted.

I then proposed another method of informing the justices; which was to call the justices together, and after reading such part of your Lordship's letter as related to their bufiness, to give them a general admonition concerning their future conduct. This was objected to, for that an admonition implied a cenfure. This I answered by shewing, that they did really deserve censure, and by declaring that I would use them tenderly in that respect. But I found that I should never prevail with the Council to act in this business: that they would not advise to any method of notifying, enjoining or enforcing the orders contained in your Lordship's letter; and that I could make nothing of them but passive affociates. I proposed, therefore, that they should meet in the Council the next morning, and I would of my own accord, and without their advice, order the justices to attend, and would admonish them as I had before proposed. This was at length affented to; though not without one gentleman's protesting against it. I accordingly the next day aftembied the justices, and, in the presence of the Council, having

having caused an extract of your Lordship's letter to be read, I entered into a full explanation of the nature of their office, and their duty therein; and avoiding as much as I could censuring them for their former conduct, I shewed what would be expected of them for the future; and I concluded, that if they had a mind to retrieve the credit of the town, it was not to be done by denying what was past, but by regulating what was to come: As foon as I had done, a gentleman of the Council said aloud he liked this very well; and the justices seemed satisfied with this proceeding; and several of them gave assurances that they would do the best to preserve the good order of the town.

These two conferences with the Council passed with good humour; and in the course of them I had an opportunity to observe upon and lament the fervility, in regard to the people, with which the business of Council was now done, in comparison to what it used to be. This was not denied; and one gentleman faid, that he did not now enter the Council Chamber with that free mind he used to have; but he liked to be concerned in public business, and did not chuse to quit his place in the Council, and therefore must be content to hold it upon such terms as he could. So fair a concession deserves not to be passed unneticed. But I should not trouble your Lordship with such trisling anecdotes, if they did not seem to me to be the best method to convey convey a true idea of the present state of this government, and to point out the chief causes of its decease, and I must myself resort to the cause I am now treating of, to shew why I have not executed the King's commands in as full a manner as may be expected from But, my Lord, the Council themselves have, for above four months past, taken great pains to shew from whence the imbecility of this government arises; and have brought more forcible arguments, than any one else could have urged, to shew how necessary it is become that the King should have the Council Chamber in his own hands. How this can be done may be a question, the exigency of it is none.

I am, with great respect, my Lord, your Lordship's most obedient, and most humble servant, FRA. BERNARD.

The Right Honourable
The Earl of Hillsborough.

January 27, 1769.

Governor Bernard's Letter to the Earl of Hillsborough, dated Boston, November 14, 1768.

M.Y LORD,

Come now to consider that part of my orders which relates to the reforming the Bench of justices: This is to be done by two ways, first, by adding new justices to the present

present Bench, either by engaging gentlemen who are already in the commission to qualify themselves, or by granting new commissions to fit persons who will undertake to act; secondly, by removing such persons in the commission who are known to be infected with principles of disaffection to the constitutional authority of Parliament. The first of these is practicable in both its branches; the second is at present absolutely impracticable, and will remain so while the Council make the humouring the people their chief

object.

In regard to the first I have already made fome attempts to engage some gentlemen now in the commission to qualify themselves, and shall pursue it: And notwithstanding the undertaking is very discouraging, I expect I shall have some success. I have also made an essay to appoint new justices who would engage to act, by naming one very fit person. It was received very cooly by the Council, and upon my asking the reason, I was told he was not popular; I replied that if he had been I should not have named him. As he was allowed to be in every other respect a most unexceptionable man, it passed unanimously: but it gave me to know what I must expect if I proposed a man who was not popular against whom any exception could be taken. shall try soon again.

As for removing persons for their opposition to the authority of Parliament by means

of a Council, the majority of which has (indirectly at least) avowed the same principles, and now appears to act in concert with that party from whence the opposition to Parliament originated, it would be an attempt contrary to all rules of policy and prudence. It would require to be done by a public enquiry, which would receive all the obstruction and embarrassment which the chicanery of law could invent; and, if after all, full proof of disaffection to the authority of Parliament should be made, it would be declared not to be relevant to infer such a censure. It would be therefore in vain to attempt to punish disaffection to the authority of Parliament, until the criminality is better established than it is at present. To support this conjecture in what manner the Council would act in fuch a proceeding, I need only refer your Lordship to their conduct and the papers they have published within these two months last past.

And yet, my Lord, I would not infinuate that we have no fit objects for such a censure; the Sons of Liberty have not been without magistrates. We have seen justices attending at Liberty Tree; one to administer an oath to the Stamp-Master, when he was obliged to swear that he would not execute his office; another to perform the function of toast-master; a third, but lately, to consult about fortifying the town; others to make up a procession of 45 carriages and 92 persons on the 14th of August last. All these are included

cluded in two lists which your Lordship has, that of the five selectmen who signed the circular letter for the convention, of which all but the first are in the commission, and that of the eight justices who signed the resulal to billet the soldiers. Now if the censure of these proceedings should produce an order to me, to superfede the commissions of these gentlemen, it would be a trial of the power of the Governor: It seems at present, that the Council would not enable me to execute such an order.

It is a great defect in this government, that the King has no power over the commissions, which are granted in his name and under his feal. He can by order in Council disallow a law which has passed by the Governor, Council, and House of Representatives: but yet he cannot supersede a commission which has been granted by the Governor and Council. And yet the Council of this province is as much out of the controul of the King as the House of Representatives is. Wherefore it seems as reasonable that the King should be allowed to correct the mistakes of the Governor and Council, as of the Governor, Council, and House. As it is, when the Governor has once fet the King's feal to a commission, it is for ever out of the hands of the crown, and the person who has obtained it may thenceforth defy the King, oppose his laws, and infult his government, and be in no danger of losing his commission.

true, the Governor, with the advice of Council, can supersede him; but if he acts in a popular cause, under which opposition to government finds it easy to shelter iself, the Council, who are themselves the creatures of the people, will never join with the Governor in censuring the overflowings of liberty. It may be faid, that the Governor should take care not to appoint any one whose character is not well known. But the Governor does not personally know half of those whom he appoints to offices: it is not therefore in his power to guard against imposition, let him be ever so cautious. Besides, a man's political character often does not appear till he is got into an office, and thereby held forth to the publick: Hence it is not unusual for a person, who has distinguished himself in political matters, to get himself recommended to the Governor, as a man well disposed to government; and as foon as he has received his commission, to declare for the party of the fons of liberty. The Governor may refent the imposition as he pleases; but cannot undo what he has done. Thus the commissions of the King, like his cannon upon another occasion, are turned against him.

It would serve to remedy this abuse, and strengthen government, if the King was enabled, by order in his Privy Council, to supersede commissions granted in his name and under his seal, when they shall appear to be granted to improper persons, or made use of for

for improper purposes. This must be done by act of parliament; and I don't see the impropriety of such an act; it seems to me to be a proper power to be vested in the crown; especially at a time when the crown wants to be strengthened by all legal means in this country. And it feems that it would be better to be done by a general act than a partial one; for fuch a power may be wanted in the royal governments, notwithstanding the controul the King has over the Councils. For it is very possible, considering the spirit which now prevails, that even a Royal Council may support a popular magistrate against the interest of the crown. And if the Colonies should prevail to have the judges commissions during good behaviour, which some of them are now very earnest about, it might be proper that the King in Council should be impowered to judge and determine upon fuch misbehaviour as would void the commission.

But this will not be necessary, if the general instructions of granting no commissions but during pleasure be continued and observed; nor will it be necessary that such an act should be general; it is more wanted in this government than in all the others together: and even here the defect would be cured by a Royal Council.

I am, with great respect, my Lord, your Lordship's most obedient, and most humble servant, FRA. BERNARD.

The Right Honourable
The Earl of Hillsborough.

January 27, 1769.

Copy of a Letter from Governor Bernard to the Earl of Hillsborough, dated Boston, November 30, 1768:

Boston, Nov. 30, 1768.

My Lord,

THINK it proper to inform your Lordship that I communicated to the Council
that part of your Lordship's letter, No. 19,
in which your Lordship signified his Majesty's
gracious reception of the Petition of the Council, which I transmitted in July last, and added, that the Petition with my reasoning in
support of it would have full consideration.

Upon which Mr. Bowdoin, who has all along taken the lead of the Council in their late extraordinary proceedings, charged me with having misrepresented the purpose of their petition, by taking advantage of an ex-pression of theirs, "drawing a revenue from colonies," and therefrom infinuating that their objection lay not so much against the raising money, as the carrying it out of the country and not expending it here. And to justify this, he quoted a transitory conversation he had with me on the day of the public commencement at the College in July last. I told him that if the conversation had made fuch an impression upon him, it was a pity he had not mentioned it before, whilst my memory E

memory could interpose in my behalf. That at this distance of time, sive months, I could not recollect every trisling conversation; for such I was assured this was from his report of it. But I could be certain whether I had or had not misrepresented their petition by inspecting my own books. And before I looked at them I could declare that I had not.

My letter books were at my country house, where I generally write all my letters. foon as I got at them, I had the letter in question, No. 11, July 16, copied: and as soon as I returned to town, I read that part of it which related to this business to three or four of the Council; and I let two of them, and the Secretary, read the whole letter: they were greatly surprised to find it so very clear of Mr. Bowdoin's charge; at the next Council I produced the letter and read the whole pafsage referred to: from whence it appeared that in mentioning the prayer of their petition, I used their own words without adding a fingle word of my own; and also that the argument I used in behalf of the prayer went against taxation in general, more than the disposal of the money: This appeared satisfactory to the whole Council except Mr. Bowdoin. But he still persisting in justifying himself, mentioned something more of the conversation referred to, which explained the whole, and shewed that what I said upon that occasion was in joke. This was confirmed by

a councellor, who recollected that on that day, being a day of festivity, I did joke with some of them upon their petition, to the same purpose as Mr. Bowdoin quoted, but in terms that one could not have imagined could have been taken seriously, and really were quite

inoffensive to every one else.

This is a very trifling matter to trouble your Lordship with: but it has already been the subject of debates in Council, and libels in the news papers. It would have also produced a formal remonstrance to your Lordship, which I am told was actually prepared by the gentleman who made the charge, if it had not been prevented by my making communications, which, but for faving trouble to your Lordship, I would not have submitted to. will vent itself in another and more public way; of which I shall be able to give your Lordship an account in a few days. Your Lordship may depend upon it that my informations have been and shall be dictated by the spirit of truth and candour: but I cannot make facts other than they are, nor can I excuse myself communicating such observations and reflections as occur to me, and appear to be material to the subject.

I am, with great respect, my Lord, your Lordship's most obedient, and most humble fervant, FRA. BERNARD.

The Right Honourable 3
The Earl of Hillsborough. 3
January 27, 1769.

Copy of a Letter from Governor Bernard to the Earl of Hillsborough, dated Boston, December 5, 1768.

My LORD, Boston, Dec. 5, 1768.

HE Council have been for a week past preparing petitions to the two Houses of Parliament against the American acts of revenue, that is, as I understand, against all the acts imposing port duties. They fignified their intention to me, and defired that I would either join with them or authorise their sitting for that purpose. I reminded them that I had refused to be concerned in this business in July last, and the impropriety of this measure was much stronger now than then. I added, that if they would be advised by me, they would not pursue this intention; which could do no good, and might turn to evil; that if the Parliament was disposed to indulge the Americans in another repeal, there were petitions enough before them to ground it upon; and their petition at best would be but a makeweight; on the other hand it might contain something that might give offence, and add to the ill humour which I feared already prevailed against this province. But all this and more had no effect: the movers of this business called the Council together

ther feparately from the Governor in the Council Chamber, according to the new method, for which they apologized in the petition. After several days meeting the petition was fettled and approved: Upon which there was a dispute how it should be signed, whether by every one as private persons, as in the address to General Gage, or by the President in the name of the body; in which latter case they must be understood to act as the legislative Council, there being no President of the Privy Council but the Governor. However it was resolved it should be signed in the latter way. As foon as I learned it was finished I sent for Mr. Danforth the President, and desired to see it: he went and procured it for me. I found it was signed "in the name and by the order of a majority of the Council S. Danforth." Mr. Danforth said he was not present when this manner of figning was resolved upon; and when he sat his name to it, he did not set the word "President" after his name: this was a poor excuse, but serves to show how little free-agency there is in a business of this kind. He also added that if he could get the Council to meet again, he was in hopes they would undo this bufiness: for several of them had signified their disapprobation of it. But I had no fuch expectation; for the Council is brought under such an awe of their constituents by the frequent removals of the friends of government, that there

there is very little exercise for private judg-

ment in popular questions.

If by the majority of the Council, in whose name the President is to sign, they mean a majority of the whole Board, I cannot conceive that all the persons who met at the feveral meetings upon this occasion, put together, amount to the number twelve, which is the majority of the whole. But if they mean a majority of those present when the resolution was formed, it may fall very short of the majority of the body: four persons will make a majority of a quorum of the Coun-In the present case I doubt whether the number of those who really approved of this measure was much more: for it seemed to be rather submitted to than joined in. As for the petition itself, it is very lengthy, being fix folio pages, but has nothing new in it, nothing I believe, but what is to be found among the writings of the House of Reprefentatives. It differs from the petition to the King in this: the latter carefully avoids all claim of right against the Parliament; this is not so clear of it: it has indeed no positive affertions of right, but several intimations of it too plain to be unnoticed. This account is taken from only once reading it, and therefore may not be free from mistakes, though I believe it is right as to the general idea.

I am, with great respect, my Lord, your Lordship's most obedient, and most humble fervant, FRA. BERNARD.

P. S. Since

(33)

P. S. Since I wrote the foregoing I have got a lift of the gentlemen who passed upon the petition, Mr. Danforth, Royal, Erving, Bowdoin, Hubbard, Tyler, Pitts, Dexter. Upon November the 30th they agreed upon the petition to the Lords and Commons to be signed by Mr. Danforth, as President. Of these eight I have been informed of two who wanted to have it undone, and I can fix upon another who, I dare say, acquiesced rather than concurred.

The Right Honourable 7
The Earl of Hillsborough. 5
January 27, 1769.

Copy of a Letter from General GAGE to the Earl of Hillsborough, dated Boston, October 31, 1768.

My Lord,

In my last from New-York, I had the honour to acquaint your Lordship of my intention to go to Boston; I arrived here on the 12th instant; and though Lieutenant Colonel Dalrymple had done every thing in his power previous to my arrival to procure quarters for the two regiments from Halifax, I found one of those regiments encamped, and the other lodged in the Market-Hall.

I immediately made application in person to the Governor in Council, that the troops might have quarters in the public houses, as far

( 34 )

far as they could be accommodated therein; and that orders might be given for that purpose to the inferior magistrates: and that outhouses, &c. might be prepared for the remainder; to which I begged a decisive answer, that I might fall upon measures to put the troops under cover, as the winter ap-

proached.

I foon found that the Council had put a construction upon the mutiny-act for North-America, which rendered it of no effect for the purposes of marching and quartering the troops, viz. " That whatever place in a pro-" vince the King's troops should be ordered " to, they could not be quartered in that " place till all the barracks in the province, " however distant from it, were first filled "with troops;" from thence the Council inferred, that no quarters could be had in the town, till the barracks in Castle-Island were filled; and further, that the business of quartering did not come properly before them, but in the last instance, when not only the barracks in question, but also the public houses should be filled with troops, which belonged to the magistrates to do, and was an affair that did not belong to them: It was in vain to set forth that the barracks in Castle-Island would be occupied by the troops expected from Ireland, or to urge the absurdity of a construction of the Act of Parliament, which annihilated the act; as it absolutely impeded the march of the troops through

the province, as well as the King's right to order his troops to any town or village where his service might require them to be ordered to.

The next step to be taken was to make application to the magistrates, to quarter the troops in the public houses; and a question arose, who were the magistrates? The selectmen refused being concerned, and declared they were not magistrates, which was agreed to; and it then became necessary to apply to the justices of the peace, the difficulty then was, to find any of the justices who would act in the business of billetting, and some of them were to be tried, who gave assurances of their readiness to carry on the King's service, but faid it was hard that they only should be pitched upon for such an undertaking, and to become the objects of public odium, when there were so many more justices in the town, to take their share of it. This. produced a resolution to assemble all the justices of the town, and I attended Governor Bernard to their meeting, where he required it of them conjunctly, and of each separately, to billet the troops in the public houses, according to the act of Parliament: they defired time to consider of a measure which they said must be very disagreeable to the people, and might be attended with bad confequences. After some days confideration, they returned for answer, that the act did not require them to quarter troops, or words to that effect.

F I relate

I relate the above transactions to your Lord-ship, in a summary way, leaving it to Governor Bernard to transmit to your Lordship, the particular resolves of his Council at their several meetings on the subject of providing quarters, as well as a copy of the resolution of

the justices upon the same subject.

There was no disappointment in the bad fuccess of these several applications; it was known before hand that they would have no effect; but it was proper to try, to get the laws enforced. Governor Bernard therefore agreed in the necessity of making preparations to put the troops under cover, by hiring of empty houses, or other buildings proper for the purpose; and that a particular account should be kept of the expence incurred therein, as also of all necessaries required in quartering, that the Governor may require a reimbursement of the same from the first asfembly that shall be summoned to meet. But as it may be uncertain where the expence will fall in the end, I have endeavoured to have every thing prepared, with as much frugality as possible, and the King's barrack master is ordered to repair here from Halifax, with all the spare bedding and utenfils in those stores, and a large quantity of coals, carried thither by the troops from Louisbourg.

The Council, after some time, gave Governor Bernard a power over the barracks at Castle Island, as well as over a public building in the town, called the Manufactory House.

House. The barracks are said to have been built to hold one thousand men; but I find they were only temporary lodgments for foldiers during the last war, before they embarked, and the short time they staid made it immaterial whether they were crowded or not. I find, upon examination, they will not hold above one regiment, upon the prefent establishment, and that by putting twelve men in a room of 18 feet square. As for the Manufactory House, there are people in it, who have been spirited up to maintain posfession; and some measures were taken, tho' without effect, to remove them, which occasioned a little disturbance of no consequence; and only served to show a most obstinate spirit of opposition to every measure of government. When the regiments arrive from Ireland, one of them will be quartered in the barracks in Castle Island, and the other must be lodged in the town, in the same manner as the two regiments from Halifax.

Castle William remains garrisoned by the company kept up by the province; and I find there is a provincial military establishment supported there, under the command of the Governor, of some use and emolument to him and the Lieutenant Governor; upon that account, and not seeing any absolute necessity for it, I have not interfered in any matters concerning the Fort, or insisted on putting a garrison of the King's troops into it. But if the King should incline to make any

alteration in the disposition of his forces, by stationing one or two regiments in this province for the time to come, his Majesty may think it right to put Castle William into the poss fsion of his own troops; but as in that case, I apprehend, the province would grant no funds to maintain it, the expence thereof would fall upon the crown. The Fort may be made to contain two or three companies of foot, and a detachment of the royal regiment of artillery; but as for the barracks near it, fituated on a small island, where there is not room for troops to move, and at such a distance from the town of Boston, they will not answer any design or purpose of stationing troops there for the service of the town. And if any number of troops should be fixed in this province, I would take the liberty to propose, that barracks should be built for them within the town, on a vacant spot'called Fort-Hill, an advantageous fituation, whereon a fort formerly stood; and Governor Bernard tells me it belongs to the Crown. fort may hereaster be erected there, if his Majesty's affairs should require it. Every art and evasion has been tried by the major part of the people of every degree, to force the troops to quit the town for want of quarters, whilst those who may have acted, or made known their sentiments, in savour of government, declared they durst not stay in the town, but must remove with their families and effects, When the if the troops should leave it. houses

houses were ready to receive the troops, the officers were threatened with the clause of the mutiny act against officers, who presume to take upon themselves to quarter troops, &c. and to prevent their being put to any trouble on that account by perverting the act in that particular, as had been done in fo many others, Governor Bernard gave a particular warrant to a commissary, against whom no action could lie, to quarter the foldiers in the houses fitted up for their reception. I would take the liberty, my Lord, to represent, that the clause in question is by no means calculated for the circumstances of this country, where every man studies law, and interprets the laws as fuits his purposes, and where the measures of government are opposed by every evasion and chicane that can be devised. An officer of rank and long service may be cashiered by the management of two justices of the peace, the best of them the keeper of a paltry tavern, who shall find evafions to disobey the clauses of the mutiny act, which they dislike, and to prevent the sense and meaning of others to serve their designs against him, and unhappily it might be found in some places, that those who should reverse iniquitous convictions of justices of the peace, were no better than the justices who should have granted the certificates of conviction. I troubled his Majesty's Secretary at War some time ago with some very unwarrantable proceedings against an officer on account of the clause clause in question, which happened to the southward.

After other methods had been tried to get the troops away, I received an address from a number of gentlemen, members of the Council, in which they aim at justifying the people against many misrepresentations of their conduct, blaming the commissioners of his Majesty's customs, and begging the troops may be withdrawn from the town. I have the honour to transmit your Lordship the address and answer thereto.

Those who would justify or rather palliate the proceedings of the people here, complain, that they have been grosly misrepresented, and every little disturbance that has happened, been magnified into dangerous riots; that the disturbance in March was trisling, that of the 10th of June was occasioned solely by the imprudence of the commissioners: they excuse the resolves made at the town meetings, by attributing them only to the extravagance of a few mad people, and aver that the convention was called with no other intent than to take proper measures to preserve the peace and tranquility of the province.

I am to observe upon the above, that according to the best information I have been able to procure, the disturbance in March was trifling, that considering what had happened respecting seizures, the commissioners of the customs had reason to act as they did, respecting the seizure which occasioned the riots on

the 10th of June, which was considerable; and though I do not find that they were, at that time personally attacked, yet the affault upon some of their officers, and the threats daily thrown out against themselves, was certainly a sufficient reason to make them apprehensive of danger to their own persons. Whether any harm would have actually happened to them, had they remained in the town, it is not possible to judge. With respect to the resolves procured by some mad people at the town meetings, those mad people have governed the town and influenced the province, a very long time; and after publishing their very dangerous resolves, in the town meeting of September last, carried the motion for convening deputies from the several towns; and the deputies convened accordingly. I shall only observe on this that their intentions were suspicious, and that I am happy the troops from Halifax arrived at the time they did.

The commissioners of the customs are still in Castle-William, and upon being asked about their return to Boston, one of them said, there were troops now to support them, but desired to know if there was any, or what civil officer, who would undertake to ask the affistance of the troops, if there should be occasion for it. The Governor and Lieutenant Governor were present, but neither could be answerable that any civil officer would undertake it.

Your

(42)

Your Lordship will naturally imagine that fince the troops are here to support the dignity of government, and a due exertion of the laws, that the powers of government are reverted into the hands, where the constitution has placed them, and that the civil officers would immediately avail themselves of so good an opportunity to restore affairs to their proper order, and put the laws in execution against those who should dare to violate them: this is not yet the case, and it is plainly seen, even amongst the few magistrates of whom it is faid that they have a real wish and defire to support government and do their duty, that there is a fear of acting contrary to the general fentiments of their fellow citizens, and a desire to maintain a certain degree of popularity amongst them, which prevents them from being particular in the execution of their offices. All now hoped for is, that things being in a more quiet state than they were, the violent temper of the people will abate in a little time, and their minds be more composed, when the magistrates may do their duty with less fear of becoming obnoxious to the people; the town has been under a kind of democratical despotism for a considerable time, and it has not been safe for people to act or speak contrary to the sentiments of the ruling demagogues; and furprising as it may appear, those fears are not yet annihilated. L

If it is asked, why the Governor does not turn all the justices of peace out of commission, and put others in, who will do their duty? It is answered, that the Governor can neither appoint new justices, or turn them out, but by consent of Council; and that the Council opposes every thing proposed to the Governor for the service of Government, that is unpopular.

From what has been said, your Lordship will conclude, that there is no Government in Boston, there is, in truth, very little at present, and the constitution of this province leans so much to the side of democracy, that the Governor has not the power to remedy

the disorders which happen in it.

I have the honour to be, with the greatest respect, regard, and esteem, my Lord, your Lordship's most obedient and most humble servant,

THO. GAGE.

<sup>\*\*\*</sup> Of the many letters written fince January 1768, by Governor Bernard to the Ministry, the Council have received copies of the foregoing Six only. His other letters are said to contain high charges against, and gross misrepresentations of his Majesty's most dutiful and loyal subjects, the people of this province.

From the justice of administration it is expected the Two Houses of Assembly will receive authenticated copies of the said letters, and of all papers laid before Parliament, or sent to the Ministry, assecting the character and interests of the province.

LETTERS from the COUNCIL of the Province of Massachusetts-Bay, in vindication of themselves and the Province, against the calumnies and misrepresentations of his Excellency Francis Bernard, Esq; Governor of the said Province.

To the Right Hon. the Earl of Hillsborough.

Province of Massachusetts-Bay, ?
Boston, April 15, 1769.

My Lord,

Bollan authenticated copies of fix letters from Governor Bernard to your Lord-ship, containing many unjust reflections upon the Council, and divers misrepresentations of their conduct, and also manifesting his earnest wish and endeavours to bring about an alteration in the civil government of the province, We are obliged in justice to ourselves and the province, to address your Lordship on the subject-matter of those letters, and pray your candid attention to what we have now the honour to write to your Lordship.

In

In the first of the said letters, dated November 1, 1768, Governor Bernard informs your Lordship he now proceeds to conclude his narrative of his endeavours to get quarters

for the King's troops.

The preceding part of this narrative we have not feen; but if there be in it the same want of candour, as is discoverable in the concluding part, contained in the faid letter, it is necessary, for your Lordship's right information, to give you our narrative on the fame subject; which we shall do as summarily

as may be.

On the 19th of September, the Governor called the Council, and communicated to them a part of your Lordship's letter of the 30th of July, informing them of two regiments being ordered to Boston, from Ireland; and also communicated a letter from General Gage, of the 12th of September, informing of two other regiments being ordered from Halifax, one of them to Castle-William, and the other to the town; both letters required that quarters be prepared for their reception.

The Halifax regiments being first expected, the Council immediately advised, that the barracks at Castle-William should be prepared for the regiment ordered there: and with regard to the other, as it was an affair that more immediately concerned the town of Boston, they thought it adviseable to appoint a committee to confer on it with the felect-

G 2

felectmen; who, on the conference, very justly observed, that by Act of Parliament it was made unlawful to take any measures for quartering troops till the faid barracks provided by the province were full: and they faid they could do nothing in the affair. This being reported to the Governor in Council, on the 22d he proposed to the Council that a house in the town, called the Manufactory-House, should be fitted up for the reception of the troops: but it was objected that the Act of Parliament had, in a very particular manner, directed the process in quartering; and that it was not in the power of the Council to do any thing contrary to that direction. The Governor however strongly urged them to it, and was very angry because they. declined acting contrary to Act of Parliament. The Council defired an adjournment, that they might give him a written answer to his proposal; which, after repeated refusals, he at length granted .--- On the 24th they waited on the Governor, and delivered to him their answer.---He proposed an alteration in it, which they were then for confidering; but he faid they might do it on Monday morning the 26th, and, without the formality of another meeting with him, deliver the answer to the fecretary .--- It was done accordingly, and the answer delivered at that time to the deputy-secretary, the secretary himself not being at his office. --- These circumstances are so minutely mentioned, because the Governor took

cheir said answer to be published in one of the news-papers of that day; and said he should represent to your Lordship the indignity ofcred him, by the Council's publishing their answer before it was presented to him. But your Lordship will perceive from the foregoing account, which contains the true state of the fact, that the answer was presented to the Governor two days before the publishing of it; and that the circumstances posterior to its being presented were quite immaterial, even in the estimation of the Governor himself.

In the debate on the fore-mentioned proposal it was said by one gentleman, that Castle-William being part of the town of Boston, it would comport with the requisition for quartering, to quarter both the regiments at the Castle.——Though this was casually said, and no stress laid upon it, and was not adopted by the Council, the Governor, notwithstanding, represented it to the commanding officer of the regiments, as the reason of the Council's not agreeing to his proposal: and it is possible he may have made the same representation to your Lordship. But your Lordship will please to judge of the reasons the Council proceeded upon, by what is contained in their answer aforesaid, and by nothing else; which answer, it appears by the printed votes of the House of Commons, was, with other papers, laid before that House the 27th of November last; it being there called

" Minutes of Council, the 26th September 1768, extracted from the Boston Gazette," and was inclosed in Governor Bernard's letter to your Lordship of that date, as may be seen in the Votes page 79 and No. 54, of the said papers. These minutes are mentioned as extracted from the Boston Gazette: by which it seems the Governor represented to your Lordship that the answer was published before it was presented to him: and it being said to be extracted from the Boston Gazette, which the Governor stiles a most infamous paper, seems intended to reflect some infamy on the answer. But the truth is, it was first published in the Massachusetts Gazette, (authorized by the Governor and Council) and from thence taken into all the other Boston news-papers.

On the 29th of September a Council was held at Castle-William, Captain Smith, Commanding Officer of the Sea Armament, and Lieutenant Colonel Dalrymple, of the troops, being desired by the Governor to attend.——The Governor informed those gentlemen what had been the resolutions of the Council with regard to quartering the said troops, and what he was pleased to call the reason of the resolutions, viz. That the Castle being in the town of Boston, the Council declined providing quarters for the troops, before the barracks at the Castle were full.

It appears above that the Governor had no foundation for faying the proceeding of the Council was grounded on the reason he mentioned:

cioned: and he had not the candour and ustice to inform the said Gentlemen of the written answer aforesaid, containing the true reason of the proceeding, and of which the Council informed them.

Colonel Dalrymple acquainted the Board that his orders from the Commander in Chief were, that one of the regiments now arrived should be quartered in the town of Boston, and that he could not confider Castle-Island to be in the town of Boston, within the intention of his orders; that he could not himself depart from the said orders, and that he now made a requisition for quarters accordingly. Whereupon (after the said gentlemen had retired) his Excellency defired that the Board would re-confider the proposal he had before made them, of fitting up the Manufactory-House as barracks for the reception of Col. Dalrymple's regiment, which is the regiment destined for the town, in case it can be done at the expence of the Crown; and in case they should adhere to their former resolution, that they would affign their reasons therefor.

The Governor was immediately told the act of Parliament obliged them to adhere to their former resolutions. Whereupon, with fuch as spoke on the occasion, he entered into an angry dispute, and began to take minutes of what they faid in answer to him, in order that he might represent it to Administration

at home.

This

This was objected to as an unfair way of proceeding, and he was told if he wanted a fuller answer than what had already been given, he should have it in writing, if he would give opportunity for it. But this was refused, and he insisted on our immediate answer. Accordingly an answer was agreed on, and given to him, and was inclosed in the Governor's letter to your Lordship, dated Oober 1, 1768, as may be seen by the printed votes, No. 56, of the said papers.

We are forry to have any reason to complain that in the whole of this affair the conduct of the Governor was arbitrary, and un-

becoming the dignity of his station.

On the 3d of October Col. Dalrymple being admitted with Capt. Smith before the Board, took occasion to explain the intention of his requisition by letter, viz. That as the Board could not think themselves authorised to provide barracks in the town, inasmuch as barracks had already been provided by the Government at Castle-William, he had encamped some of his troops, and was providing barracks for the rest in the town: so that he considered all as in barracks, and demanded barrack provisions, agreeable to act of Parliament. Whereupon his Excellency moved to the Board that they would appoint some suitable person to make such provision.

The Council desired time to consider, and give an answer to his motion: but the Go-

vernor

vernor refused it, insisting on the answer im-

mediately.

However, after repeated solicitations and much altercation, the Governor adjourned the Board to Wednesday October 5, when they gave him an answer; copy whereof (as appears by the forementioned printed votes) was inclosed to your Lordship in the Governor's letter of that date.

Part of the said answer runs thus, "Advised, that agreeable to his Excellency's motion, one or more person or persons be authorized and appointed to surnish and supply the officers and soldiers, put and placed in the barracks, with fire, candles, &c. as particularly mentioned in the act of parliament: provided the person or persons so to be authorized and appointed will take the risk of the province's paying to him or them all such sum or sums of money so by them paid, laid out, or expended for the purpose aforesaid."

The Governor said that this proviso defeated the purpose of the advice, and was intended to defeat it, as every one must be well assured, that no person would undertake to advance money at such a risk. His Excellency was told, that without such a proviso an undertaker would have an equitable, if not a legal demand on the Council, to make good all damages, in case the General Court should refuse to repay him the money advanced——That it would be unreasonable to expect the Council would subject them.

themselves to such a demand; and that in case they were not subjected by law, it would be deceiving the undertaker, and be a manifest act of injustice not to inform him of the risk: for a risk it must be, as it was imposfible for any one to determine what the general court would do, either in this or in any other case whatever. Whereupon the Governor proposed, in a manner very dictatorial, that the proviso should stand thus, "That fuch person should undertake this business, upon the credit of the General Asfembly of the province, according to the intent and meaning of the faid act of Parliament, and not upon the credit of the particular persons of the Governor and Council." ---But this proposed alteration not taking off the risk from the undertaker but in words, and it not being in the power of the Council to pledge the credit of the General Assembly, it was rejected. It was very unfortunate to the province, and to his Majesty's service in general, that the General Court could not be fitting at a time when their aid was fo effentially necessary.

On the 12th of October a full Council was advised to be called on the 26th, in order to consider divers matters of importance, which the Governor said he had to lay before the Council. In the mean time General Gage came to town from New York, viz. on Saturday October 15; and on Monday the 17th the Governor called a Council, and introduced

duced the General; and here begins the concluding part of the Governor's narrative of his endeavours to get quarters for the King's troops, as appears by a copy of his letter to your Lordship, dated November 1, 1768; on which letter we beg leave to make a few remarks.

It appears by the faid letter, the General demanded quarters in the town for the two regiments then here; and that he should referve the barracks at the Castle for the two Irish regiments expected, or such part of them as they would contain. The Council reprefented to the Governor, that they had already given their fentiments fully on this subject, in their answer delivered to him on the 24th of September, and referred him to that: but this being not satisfactory, they defired him to postpone the affair to the 26th of October, when a full Council was expected, agreeable to his appointment. This was refused .---Whereupon the Governor proceeded, as he observes, in a course of questions, which finally issued in a vote of six against five, that the Governor be defired to order the Manufactory-house to be cleared of its present inhabitants, that it might be fitted up for the reception of such part of the Irish regiments as could not be accommodated at the Castle barracks. On this affair the Governor obferves, "that the whole was a scene of perversion, to avoid our doing any thing towards quartering the troops, unworthy such a HI 2 body".

( 54 )

body." We deny that any thing was done to avoid quartering the troops; on the contrary, every thing was done in the power of the Council, confistent with their idea of the act of parliament; and consistent with what feemed to be the Governor's idea of it on the 19th of September, when the affair of quartering was moved: for when the act was produced, and when some of the Council had expressed their opinion, that, according to the act, quarters could not be demanded before the barracks at the Castle were full, the Governor afterwards, in the course of the debate upon it, implicitly acknowledged the propriety of that opinion, by urging it as the Council's duty, in the case they were considering, to pay no regard to the act; which injunction of his, if they had complied with, he might have justly charged them with perversion unworthy such a body \*. The Governor

\* It is proper to mention here a circumstance; which will Thew the duplicity of the Governor in a strong light. On the faid 19th of September, when the affair of quartering the troops was first moved, he urged very strongly that provision should be made by the Council for that purpose: but it being said that the process in quartering must be regulated by the act of Parliament, the Governor affected to appear ignorant of there being fuch an act, and afterwards feemed very loth it should be produced. It was however produced and confidered; and the Council, after appropriating the barracks at Castle-William for quartering the troops, by virtue of a resolve of the General Court, thought themselves obliged to adhere to the act of Parliament, as the rule by which to regulate their future conduct in that matter. But the Governor at that time, and at the

version, proceeds immediately to charge them with lying. He says, "That in the course of the questions he put to them, they denied that they knew of any building belonging to the province, in the town of Boston, that was proper for barracks; and they denied that the Manufactory-house was such a building. This was so notoriously contrary to truth, he says, that some gentlemen expressed their concern that it should remain upon the minutes;

the next following Council, zealously urged them to meafures contrary to the said act. - It cannot be supposed the Governor was ignorant of the act. His duty on that occasion in particular, required him to be acquainted with it; and it appears by his letter to Lord Hillsborough, of the 5th of November, that he and Licut. Governor Hutchinson held a consultation together on his Lordship's letter to the Governor, giving information of the coming of the troops, and requiring quarters to be provided for them. At such a consultation on the very affair of providing quarters, it feems highly improbable that the act of Parliament relative to quartering should not occur to, and be consulted by them; especially as the said act had been printed here, and inferted in the province law-book; which could not be done without the knowledge and direction of the Governor. The Governor's ignorance of the act must therefore be only a pretended ignorance, which cannot be accounted for but by supposing he intended to over-reach the Council, and precipitate them into measures which he knew the act of Parliament would not warrant. When he failed in that, and found the Council as well acquainted with the act as himfelf, he then endeavoured to bring them to act knowingly and deliberately contrary to the faid act. -Such duplicity, fuch a disposition to over-reach, can never recommend him to his Majesty, whose generosity, candor, and princely virtues, it would have been his honour and wisdom to have endeavoured to imitate.

minutes; and to induce him to consent to its being expunged, a motion was made and agreed to, relative to the Manufactory-house, whereupon he ordered the former answers to be expunged."---It was to very little purpose to make this bargain with the Governor, which, it feems, was done to fave our character; as he has been the means of spreading the knowledge of it to the whole British legislature, and with that knowledge the infamy his representation tends to fix upon us. 'Tis true the Council denied, and still deny that the Manufactory-house was proper to be statedly used for barracks, though in that exigency they consented it should be improved for that purpose. It is capable of being improved in that manner, and so is any other house; but it is not proper that it should be so improved, for many reasons which it would be impertinent to offer to your Lordship. The concern therefore did not arise from our answer to the Governor's questions being notoriously contrary to truth, but from the impropriety of the questions, and the dishonour they would reflect on the questioner, if entered upon the records. We should not have troubled your Lordship with any observations on a business so trifling in itself, but it is rendered important to us by the Governor's introducing it to traduce our moral character.

"The next thing to be done, fays the Governor, was to clear the Manufactory-House:

( 57 )

the preventing of which was a great object of the Sons of Liberty." But of this matter we shall take no farther notice than as it concerns a member of the Council, who is an overfeer of the poor, and as fuch, with the other overfeers, has the overfight and direction of the workhouse. "For this purpose (of preventing the clearing the Manufactory-House) when the report of the troops coming here was first confirmed, all kinds of people, fays the Governor, were thrust into this building; and the workhouse itself was opened; and the people confined there were permitted to go into the Manufactory-House. This was admitted (continues the Governor) to be true in Council, by one of the Board, who is an overseer of the poor, and a principal therein." This representation is wholly without foundation, and was so far from being admitted to be true by the gentleman referred to, viz. Mr. Tyler, that he told the Governor when he mentioned it in Council, there was no truth in it; and that he had been greatly imposed on by his informers. Therefore the Governor had no reason to say, in the winding up of his story about the Manufactory-House, that "thus this building belonging to the Government, and affigued by the Governor and Council for his Majesty's use, is kept filled with the outcast of the workhouse, and the scum of the town, to prevent it's being used for the accommodation of the King's We beg leave to refer your Lordship to the deposition of Mr. Tyler and the other overseers on this subject, herewith enclosed.

The Governor next proceeds to narrate his negotiation with the justices on the subject of billeting; but their conduct it is their own business to justify, if they think proper. shall only observe on this part of his letter, that he has thrown out several censures upon the Council without foundation, on some of which we shall presently remark .--- The Governor concludes this letter by faying he has already shewn to your Lordship how the order of Council for the purpose of providing for the two regiments at Boston, according to act of Parliament, was annulled and avoided in the origination of it: and that the Council have refused to make such an order for providing for the troops at Boston, as has been made by them for the troops intended to be stationed at Castle-William. We have already given your Lordship an account of our proceedings in this matter, by which we persuade ourselves it will appear to your Lordship, that the Council have done all that was in their power to do, without the aid of the General Assembly, which, from a clause in the Governor's letter, dated November 5, it appears probable he was at liberty to call. Supposing this to be the case, and whether it was so in facts, is well known to your Lordship, he ought rather to censure himself than the Council, for neglecting this measure

( 59 )

measure of effecting the thing; which meafure he has been often solicited to go into.

The Governor's letter of the 5th of No-vember is wholly taken up in censuring the conduct of the Council, with regard to the commissioners of the customs.—At a General Council, held the 26th of October, he says, he "put a very embarrassing question to them, viz. Whether the commissioners might return to the town and resume their functions, with safety to themselves and their officers? If they answered, yea, they would be chargeable with advising the return of the Commissioners: if they said, no, they would contradict all their assertions, that there was no occasion for troops to support the civil power."

This very embarrassing question, my Lord, had no embarrassiment in it: for even on the supposition that what the Governor in one of his letters has faid be true, that the Council are always for humouring the people, they were however no way apprehensive of being charged by them with advising the return of the Commissioners, if they answered the question in the affirmative. Nor have we any reason to think the Council have been so charged, notwithstanding they did

answer so.

The Council did not apprehend themselves obliged to give opinions; and their answer to such a question could be nothing more than

an opinion, which the Governor implicitly acknowledges they were not held to give; and though he altered the form of the queftion, and it might be put, as he fays, viz. "Whether they would advise him to assure the commissioners, that they might return with fafety?" The answer to it, which was given in the affirmative, amounts only to this, that he himself should give his opinion to the commissioners, that they might return with fafety: for his affuring them that they might return, though done in consequence of our advice, and our own assurance (if it had been added to it) would still be only a matter of opinion. But the principal reason why so much time was spent in this affair, and in the other proceedings at that Council, the Governor might have found in himfelf---in his own austerity and incivility.

The Governor has found great fault with the conduct of the Council towards the commissioners. "The virulence with which they have been treated, seems, he says, to be too violent to be the effect of publick zeal only, without the interference of private animosity." The Council, my Lord, even if they had been influenced by meer motives of resentment, could justify all they have either said or done, with regard to the commissioners, who in divers of their letters to the Governor, which he laid before the Council, have treated the Council in a very unbecoming manner; one of which letters, in

the time of it, the Council would have animadverted on, but to prevent their doing themselves justice, the Governor withdrew it. They have not, however, been actuated by refentment or private animofity, but by a regard for the town, and province: both which the commissioners, whatever they may have done by their letters and memorials to Administration, have greatly abused by their retiring (under the pretence of safety) on board one of his Majesty's ships, and afterwards to the Castle: intending hereby that their memorials should have the stronger effect. But, my Lord, their retiring was voluntary---they were not compelled to it--they had never been attacked, and it is highly probable never would have been, unless they themselves had first concerted the plan of the attack: --- and that they had concerted fuch a plan seems probable, from their ordering the seizure of the sloop Liberty, on the 10th of June, with such circumstances of violence, and at fuch a time of day, as indicated a design to create a disturbance, which accordingly happened; and which, though trifling in comparison with what it has been represented, they improved as a plausible reason, on which to justify their voluntary flight .--- If this has been the conduct of the commissioners, which there is too much reason to believe, is it wonderful, my Lord, the Council should animadvert upon it? Or that they should endeavour to prevent I 2

prevent the evil consequences to the town and province, which it had a tendency to bring upon them, and which, in fact, it has

brought?

This is the reason, my Lord, on which the proceedings of the Council, with regard to the commissioners, are grounded, and not any private animosity, which is basely sug-

gested by Governor Bernard.

Those proceedings of the Council which first gave offence to the Governor, were on the 27th and 29th of July last, at which times the behaviour of the Governor to the Council was so extraordinary, that we beg your Lordship's indulgence to give some account of it.

On the 27th of July the Governor laid before the Council, with an injunction of secrecy, a paper relative to the riot in Boston on the 10th of June, to the proceedings in consequence of it, and to an offer of troops from General Gage: in which paper were a very imperfect account of those proceedings, and some unjust censures upon the Council.

The Council thought it reasonable they should have time to place those proceedings in a true light; and, by so doing, show that they were unjustly censured. But notwithstanding the reasonableness of it, he resused it: and kept them the whole day (saving a short interval for dinner) treating them in a most abusive manner, and worrying them for

for an immediate answer. But as he could not prevail, he adjourned the Council to the 29th, when he had the answer, which, by the Votes of the House of Commons, it appears the Governor has communicated to your

Lordship.

With regard to the injunction of secrecy, it was objected, that from the tenor of the Councellor's oath, and from the nature of the thing, the Governor had no right (exclusive of the Council) to lay any such injunction; and besides, as it was apprehended by people in general, that the calling of that Council was for the purpose of bringing troops into the province, it could answer no good end to keep the proceedings (which were against that measure) secret. But the Governor, in a manner inconfistent with decency, infisted on the injunction, and the affair was kept fecret, to the great and unnecessary uneasiness of the community. The conduct of the Governor, as it is manifest there was a concerted plan between him and the commissioners to introduce troops here, can be accounted for no other way than this, that he apprehended the publishing those proceedings might possibly retard or prevent the sending of the troops, which, we humbly conceive, it probably might, if those proceedings, without the Governor's comments, could have reached your Lordship before his Majesty's orders had iffued. The The sending for troops has long been a favourite measure with the Governor, who has, however, appeared desirous it should be thought he has not sent for troops, and has repeatedly said so: but if he has taken care that the measures of others should be effectual for that purpose, which we have reason to believe, the effect is still the same; and he becomes chargeable with an unmanly dissimulation.

The Governor, not content with censuring the Council for their conduct in Council, steps beyond his line to bestow his censures upon them: which he does in a very illiberal manner for their addressing General Gage.

There are several very exceptionable things previous to his observations on the address; which was unanimous, notwithstanding the Governor informs your Lordship that four refused to sign it: for these four were not prefent when it was fettled; and three of them, who lived in the country, and whose business called them home, had never seen it. with your Lordship's leave we will pass over those things and come to the observations: "It is well known to your Lordship (says the Governor) that this kind of writing is designed for the people, and this is notorious in the present case." We acknowledge, my Lord, that this address was designed for the people---the people of this province in general, and of the town of Boston in particular, who, we had reason to think, had been grosly vilified

(65)

vilified and abused by certain memorials and representations, sent from hence to Administration at home, particularly with regard to what have been called the riots in Boston, on the 18th of March, and 10th of June, 1768: and for the good of this people it was our indispensable duty to endeavour to place those proceedings, with the cause of them, in a just light; and in this way to abate the refentment fuch memorials and representations had a tendency to excite against the town and province: and with this view, and to prevent a further accession of troops, the address to the General was undertaken and determined on; and with no design to abuse the commissioners (who are mentioned but incidentally) notwithstanding Governor Bernard affures your Lordship this was our principal design. His other observations therefore, which are built upon this supposition, are "like the baseless fabric of a vision;" and which, that we may avoid retorting his unjust reflections, and especially that we may not give your Lordship any unnecesfary trouble, we shall take no farther notice of. Now we have had occasion to mention the riot of the 10th of June, we cannot refrain mentioning one circumstance concerning it, which is, that the morning after it happened being Saturday, the Governor, with the advice of the Council, appointed a committee, of fuch Members of the Board as were qualified to act as justices of the peace in the county of

of Suffolk, to make enquiry into the particular facts as foon as may be, and report to the Governor in Council, that so they might take proper measures on so interesting an occafion; and the Governor defired the committee to meet him on Monday morning, in order, with him, to proceed on the enquiry: but on that morning, instead of proceeding on the enquiry, he postponed it, as appears by the Council minutes, and never after refumed it. This seemed strange in the time of it; but the reason appears more clearly since our seeing the printed Votes of the House of Commons, wherein, among the papers on American affairs, laid before that House, there are mentioned depositions relative to said riot, enclosed to your Lordship in Governor Bernard's letter dated June 14, 1768, and mentioned in the said Votes.

Now, my Lord, is it any way uncharitable to suppose the Governor postponed the enquiry with the said justices, in order that there might be no contradiction between the depositions that might have been thus jointly taken, and such as he had enclosed to your Lordship? Was it not more likely, my Lord, that a true state of the sacts might have been brought forth, by such a joint enquiry, than by a separate one? On the one hand, it might be said, the justices, without the Governor, would be most inquisitive after sacts and circumstances, that would place the delinquents in the most favourable light; and on the other hand, that the

Governor might run into the contrary extreme, which would place them in the worst light; and if this should be thought probable on both hands, from both of them conjunctly, the exact state of facts might have been expected. It is therefore greatly to be regretted, and argues a disposition and design in the Governor to represent things in the worst light, that he postponed, and never after resumed the enquiry: and the representations, contained in authenticated copies of his six letters transmitted to us, are a demonstration of such a disposition, and of a disposition, under pretence of magnifying the King's power, to make his

own arbitrary and uncontrolable.

In the Governor's letter of the 12th of November, he reports to your Lordship how he proceeded in admonishing the justices; and expresses his displeasure, that the Council would not act with him in this busines; nor advise to any method of enforcing the order contained in your Lordship's letter; and that he could make nothing of them but passive associates. The Council my Lord, apprehended it highly proper, that before the justices were centured, they should be informed of the charges against them, and heard in their defence. And because the Council defired to be excused acting in this business before such information and hearing, they are thus most groffly abused, and misrepresented by the Governor. He in anuates that the Council impeached the truth and K

and justice of your Lordship's letter, "both of which, he says, he observed to them were founded on notorious facts." This charge they deny. They might doubt, and had great reason to doubt the facts on which your Lordship's letter was founded, and which were represented by the Governor, without impeaching your Lordship's truth or justice.

In the course of the two last conferences with the Council, "he had an opportunity, he says, to observe upon and lament the servility, in regard to the people, with which the business of the Council was now done

in comparison with what used to be."

Whatever character former Councils may have been of, the present Council humbly trust, my Lord, that such an unworthy one as this, does not belong to them; but if it should, they will not add to the indignity of it by any act of servility to his Excellency.---The Governor would prove the fervility of the Council by faying, "that one gentleman faid, he did not enter the Council Chamber with that free mind he used to have; but as he liked to be concerned in public bufiness, he must be content to hold his place upon fuch terms as he could." A gentleman of the Council has divers times faid that he did not enter the Council Chamber with the same pleasure he used to, and the reason he assigned was the angry disputes which had subsisted for some time between the Governor and the Council: he has likewise said he liked to be concerned in pub-

lic business: but he absolutely denies his saying, and there's no one of the Council remembers he ever said, that he must be content to hold his place upon fuch terms as he could; or any thing tending to convey such an idea. This is the whole matter upon which the Governor builds the infamous character he has given of the Council to your Lordship. These anecdotes, which the Governor calls trifling, are really fo in themselves; and not only trifling, but (as he represents them) untrue, and discover great malignity towards the Council, not only as a body, but as individuals. Though the anecdotes are trifling in themselves, they are not fo with regard to the purpose he intended they should answer: for if the Council be fuch servile wretches as he has represented them to your Lordship---if they would be content to hold their places upon fuch terms as they can---it is high time, my Lord, they should be removed: and if a feat at the Council Board, under the present form of government, can be held by no other tenure, it is become quite necessary (as the Governor observes) " that the King should have the Council Chamber in his own hands."

The Governor's next letter to your Lordship is dated November 14, in which he considers that part of his orders which relates to
the reforming the Bench of justices: in which
letter, as in all the rest, he is very liberal in
his abuses of the Council---" they make, he

K 2

fays,

fays, the humouring of the people their chief object—the majority of the Council has avowed (indirectly at least) the same principles, and now appear to act in concert with that party from whence the opposition to Parliament originated."——" They are the creatures of the people, and will never join with the Governor in censuring the overslowings of liberty," &c. But we shall pass them as undeserving further notice.

There are several other things in this letter, worthy of remark, which we beg leave here

to mention.

"It is a great defect, he fays, in this government, that the King has no power over the commissions, which are granted in his name and under his seal."

But if this be a defect, there's a fimilar defect in the government of England, with regard to fimilar commissions. But your Lordship is sensible, this is so far from being a defect with respect to some commissions, particularly those of the judges in England, that the King having no power over them, is esteemed the strongest security to the liberties and property of the subject. The removal of the pretended defect here, would put all the judges, justices, and other civil officers under the power of a Governor, whose power already, if a good Governor, is apprehended to be sufficiently extensive; and if an arbitrary and oppressive one, much too extensive. The

The Governor next attempts to prove that there is fuch a defect in this government: but his argument is cloudy and wholly inconclusive. He observes in it, "the Council of this province is as much out of the controul of the King, as the House of Reprefentatives is." But this is a very great miftake, as his Majesty's Governor has a negative annually upon the choice of every member of the Council; and has none at all upon the Representatives. It is also a mistake in him to fay, that when the Governor has once fet the King's feal to a commission, it is for ever out of the hands of the Crown; and the person who has obtained it may thenceforth defy the King, oppose his laws, and infult his government, and be in no danger of losing his commission: for, as the Governor himself adds, the Governor with the advice of the Council can supersede him. But "if he acts in a popular cause, the Council, who are themselves the creatures of the people, will never join with the Governor in censuring the overflowings of liberty." The Council, my Lord, are no more the creatures of the people than of the Governor, as his approbation of the election is necessary to their existence; and they are much more likely to be under the influence of a Governor than of the people; and therefore much more likely to join with him in censuring the overflowings of liberty, than the contrary. But, my Lord, at the worst, supposing such a magistrate should escape

cil, would it not be better that an instance of that sort should now and then happen, than that a Governor a thousand leagues distant from the throne, should be entrusted with a power so exorbitant and uncontroulable, as Governor Bernard is endeavouring to acquire, but which, we humbly hope, our gracious Sovereign will never entrust either with him

or any of his fuccessors.

This exorbitant power Mr. Bernard is for extending to all the Governors in his Majesty's colonies, and proposes, or rather dictates, that it should be done by a general act of Parliament, vesting such a power in the Crown. But " it will not be necessary, he fays, that fuch an act should be general. It is more wanted in this Government than in all the other together: and even here the defect will be cured by a Royal Council." This is the least, my Lord, that will content him. But we humbly trust in his Majesty's goodness, that the charter of the province, with all the rights and privileges, granted by it to this people, will be continued to them, notwithstanding the machinations of Governor Bernard, and all other enemies of the constitution.

The Governor's letter of the 30th of November being wholly relative to the conversation between the Governor and Mr. Bowdoin, on the prayer of the Council's petition to his Majesty,

(73)

Majesty, Mr. Bowdoin will have the honour of writing to your Lordship on that subject.

The Governor's letter of the 5th of December, relative to the Council's petitions to the two Houses of Parliament, is principally designed to frustrate them; to give your Lordship a wrong idea of many of the circumstances attending the agreeing on them; and to let you know that the Council is brought under such awe of their constituents, by the frequent removal of the friends of Government, as that there is very little exercise for private judgment in popular questions.---We thought, till the receipt of this letter of his, that the whole of our conduct in this matter, at least, was in no instance excepted to by him: but we have found ourselves mistaken. There is nothing in this letter very material, and therefore without taking further notice of it, we beg leave to give your Lordship some account of the origination of those petitions. Your Lordship will therefore please to be informed, That at the last sitting of the General Court, the Council thought it necessary to petition his Majesty and both Houses of Parliament, on the subject of the acts of Parliament for raising a revenue from the colonies, and divers times confidered it. As it was apprehended the session would be a long one, on account of the fettlement of the valuation of estates through the province, the Council did not appoint a committee to prepare the petitions, before the Governor com.nucommunicated, on the 24th of June, the latter part of your Lordship's letter, signifying his Majesty's pleasure, relative to the dissolution of the General Court. The Committee reported the draft of the petition to the King on the 29th, when it seems the Governor had deter-

mined to prorogue the Court.

The petition had been read, and was under consideration, when the message to the Governor from the House, in answer to the requisition for rescinding certain resolves, interrupted the proceeding in it: but after receiving the said message, the Governor would not suffer it to be resumed, though earnestly requested, and without any necessity immediately prorogued the Court, which prevented the Council petitioning in their legislative capacity: in which capacity the Governor could not dispute the Council's right to petition independent of him. They thought it very unkind and very unjust, that he would not suffer them to compleat their petitions, which might have been done the next day; and they cannot account for that very hafty and abrupt prorogation, but by supposing it proceeded from an intention to prevent or frustrate the said petitions, and to stop a remonstrance to his Majesty against him, which was then debating in the House of Representatives. With regard to the said petitions, immediately after the prorogation, it was moved in Council to proceed upon them; but

but the Governor interposed, and insisted that the Council had no right to do it without him. A Committee, after much altercation, was finally, with his consent, appointed to prepare a petition to the King and the King only, the Governor insisting that the Committee should not be authorized to prepare petitions to the Lords and Commons: which shewed his intention to prevent the petitions to the two Houses of Parliament: and in regard to the petition to his Majesty, it has been appre-

hended he designed to frustrate that.

This last-mentioned petition, at the Council's desire, was by the Governor, in whom they then thought they could place some confidence, transmitted to your Lordship, with their humble request, that your Lordship would lay it before his Majesty. In the prayer of it a word is used, which the Governor is apprehended to have laid hold on, to draw a fense very different from what he knew the Council intended; and that accordingly in writing to your Lordship he introduced the prayer of it in such a manner, as to make it feem that the Council intended to petition against the revenue-money being drawn, or sent from America, rather than for the repeal of the revenue acts. however this may be, (about which we are not yet satisfied, notwithstanding the Governor is pleased to say we are) it occasioned our petitions to the two Houses of Parliament, in which, that we might not be miimisapprehended from any reasonings of the Governor on the prayer of our petition to his Majesty, we have prayed for the repeal of those acts in the most explicit manner.

With regard to the Council's petition transmitted to your Lordship by the Governor, we take this occasion to thank your Lordship for laying it before his Majesty.

And now, my Lord, having given your Lordship a general account of the Council's proceedings, in which they have acted (in a manner his Majesty expects they should act) agreeable to their oaths and consciences, and with an unremitting regard to his service, honor and government, they humbly beg leave to express their deep forrow and distress on account of his Majesty's displeasure, which the town and province at present experience.

The diffolution of the General Court--the ships of war stationed here---troops in
possession of the town---the precautions taken to prevent any intelligence coming hither of the embarking of the troops from
Halifax, and the circumstances attending
their landing here, as if in an enemy's country---all indicate the frowns and displeasure

of his Majesty.

We do not yet certainly know all the means by which this has happened: nor do we yet certainly know all our accusers. But we apprehend the representations and memorals, that have been made by Governor Bernard, the the commissioners of the customs, and some other persons, concerning the disorders and riotous proceedings, which happened in the town of Boston, in March and June 1768, have brought upon them that missortune. What happened in March was of no consideration, and it must indicate a great degree of malevolence to represent it to the disad-

vantage of the town.

What happened on the 10th of June, though highly unwarrantable and unjustifiable, was attended with circumstances, that make it probable a riot was planned, and hoped for, by some of those persons, who most exclaimed against it, and have made it the subject of those memorials and representations. But for a fuller detail of those disorders, and the apprehended occasion of them, we beg leave to refer your Lordship to the proceedings of the Council on the 29th of July last, and to their address to General Gage of the 27th of October, both which have been communicated to your Lordship by the Governor, and which we humbly hope, notwithstanding they were accompanied with his animadversions, have induced his Majesty to look upon the town of Boston, in a more favourable light than the authors of the aforesaid memorials and representations are desirous he should.

Upon the whole, my Lord, we are conftrained to fay that Governor Bernard's great aim (as evidently appears by his letters) is the the destruction of our constitution, derived to us by charter, and as Englishmen; and that in his letters to your Lordship, he hath stuck at nothing to effect this purpose. A constitution, dearly purchased by our ancestors, and dear to us, and which we persuade ourselves will be continued to us notwithstanding the representations in his letters; the truth of which depends solely upon his own averment.

The most material things charg'd upon the Council are, their not doing their duty with respect to the providing quarters for the King's troops posted at Boston: and a general omission of duty, arising from their servility to the populace, the pleasing of whom hath, according to his representation, been the rule of their conduct—both without soun-

dation or even colour of truth.

With regard to the first, in addition to what has been already observed, we beg leave further to remark, that such hath been the zeal of his Majesty's Council for his Majesty's service, that they have always done every thing within their power to promote it; and have even exceeded the authority given them by the act for punishing mutiny and desertion. About the beginning of the late war, when there arrived a number of his Majesty's troops in the harbour of Boston, immediately and without the least hesitation, the barracks at Castle William (within the township of Boston and but three

three miles from the center of the town) were built by the province for the accommodation of the King's troops; and were in the judgment of Sir Jeffery Amherst, when here, the best and most commodious of any in North America. These were by the Governor and Council provided with necessaries for those troops, and furnished with every thing that by act of parliament was required, and even beyond its demands; and the like provision has been made divers times fince, as troops have occasionally arrived here. now again, upon the news that his Majesty had ordered troops hither, the Governor and Council directed the Provincial Commissary General, that the barracks aforesaid should be put into proper order for their reception; and that barrack utenfils, &c. should be provided with the utmost expedition, which was done accordingly. These are facts that no one can deny. But it has been faid, that the Council did not exert themselves for the provision of the troops in Boston; to which it is answered, that if they did every thing that by the act of parliament last made they were obliged to, or might do, furely they did their duty; and are not to be blamed: this was the case; nor did they omit any thing within their department. By the preamble of the act it appears plainly, that the public houses and barracks are first to be filled; and by the first enacting clause, the constables, tythingmen, &c. are required to quarter and billet billet the foldiers, and in their absence or default a justice of the peace is to do it, they and no others: consequently if the Council had quartered any foldiers at any place, even in inns or livery stables, against the mind of the owner, he could maintain trespass; and no order of Governor and Council could have defeated the action. But in case there should not be sufficient room for the officers and foldiers in fuch barracks, inns, &c. that in fuch, and in no other case, and upon no other account, it shall and may be lawful for the Governor and Council to order quarters; from whence it clearly appears, the Council exceeded their authority in favour of his Majesty's troops, rather than otherwise. Is it not manifest, my Lord, that the Governor and Council had no right to meddle in the affair of quartering aforesaid, excepting it was for the residue of such officers and soldiers for whom there might not be room in fuch barracks, inns, and public places; then, and in that case, and upon that account, and in no other case, had the Governor and Council any right, power, or authority to give orders touching the quartering the said residue: but this never took place, none were quartered as directed by faid act, faving those at the barracks at Castle William. This is the true construction of the act of parliament, which is a penal statute; and every penal statute is to be construed strictly. It never was in the intention of the Council to evade

evade the act in the least measure, or to give it such a construction as would render it of no effect in this province, notwithstanding what the Governor hath most injuriously suggested to the contrary. This act respects his Majesty's troops, either when at winter quarters, or when upon their march, or both; it is not to be imagined that the parliament of Great Britain when they made this act, had in contemplation that there would be a great number of the King's troops sent to the plantations to keep the King's peace there, which the troops have no authority to do, fimply confidered as the King's troops, but only as part of the Posse Comitatus under the direction of the civil magistrate: but whether this was the intention of parliament or not, the King has a right to fend his troops where he in his great wisdom shall think best; and to resist the King's troops in their landing, on their march, or at quarters, is rebellion and high treason; and it would be very unbecoming his Majesty's council not to give them all that affistance they were commanded by law to give them.

The sentiment of the Council is this, that when the troops are at quarters in the same town where there are good barracks provided, these must be filled first. But the Council never were so absurd as to construe the act, that when the King's troops were upon the march a hundred miles from such barracks, no provision should be made for them on their

march:

march: in such case, my Lord, the same provision ought to be and would be made for them as if no barracks had been in the province.

As to the omission of duty, particularly with regard to the suppressing riots, mobs, disorders or the like, the Council can with truth fay, it is not in the Governor's power to give one instance, wherein they have not exerted themselves to the utmost to suppress In proof of their having done so, they can appeal to their answer to the Governor, relative to a libel published against him; to the proclamations they have advised him to issue; to the orders they have given the Attorney-General to prosecute those who have been rioters, or otherwise, disturbers of the peace; and to the rewards offered to induce persons to bring them to justice. The Governor never laid any thing of this nature before the Council, wherein they were not as fond of having the transgressors brought to condign punishment, as the Governor himself; and of taking every legal measure to effect it.

Nor do we know an instance of any magistrate being complained of before the Governor and Council, but the Council carried their resentments as high against him as the Governor, and some of them much higher: Why then should the tenure of such officers commissions depend on the will of the Governor! which is what he greatly desires; and which will be the case, should he succeed in

his desire. Such a dependance is quite contrary to the tenure by which the judges in England, before the accession of his present Majesty, held their commissions; and much more so now, fince their commissions continue in force notwithstanding the demise of the King. If there has been no instance since the charter of a difference in sentiment between the Governor and Council, to the prefent time, relative to the displacing or superceding any civil officer, (and we don't know of one) what foundation can there be for the Governor's complaint, and the representations he has given, but what arises more from an unjust and ungrateful prejudice against the province, than a real regard to the King's authority? How he could write to your Lordship, that his informations to you were founded on the strictest truth and candour, is truly surprising; and to declare, as he has divers times done, that he never wrote to the prejudice of this country, shews what credit his letters deferve. If the Governor knows there are persons in the magistracy that have acted a part unworthy or inconsistent with their office, was he not, in duty to his Majesty, bound to exhibit a complaint against such to the Council? and when he should observe any failure on the part of the Council to remove such persons, it would have been early enough for the Governor to represent the Council in the unkind and unjust light he hath done. It hath been the happiness of his Majesty's Coun-M cil,

( 84 )

cil, from the grant of the charter till lately, to be on the best terms with the King's Representative. There have indeed been frequent disputes between the Governor and the House of Representatives, but never (that we know of) between the Governor and the Council, till now. That it is so at this day, is our unhappiness, not our crime. Never was there a Council that have borne so much from a Governor, as the present Council have borne from Governor Bernard. How often have they been threatened by him, that in case they would not come into his measures, he would lay their conduct before the ministry? How often hath he demanded answers to his questions immediately, purely to ensnare them, without allowing them time to confider the subject, or to assign the reasons of their answers? In how many instances has he demanded the advice of the Council on their oaths, relative to matters of no public concern, and altogether foreign to the true intention of their oaths as councellors, and on which they were not obliged by their oath of office to give their advice, or to make any answer? How often has he, upon asking advice, refused receiving it, because it did not fuit him? And though nothing can be more absurd than to ask advice, and tell the perfons of whom it is asked, that it must be in this or the other manner, (in which case it is the advice of the person asking advice, and not the the advice of them from whom it is asked) yet this has been very much his practice.

How kind and just would it have been in Governor Bernard, to let the Council have previously known the several articles of his intended complaint against them, and of his purpose (as far as in him lay) to bring about the most essential and fundamental alterations in the constitution of this government, that they might have had opportunity of answering for themselves and their country; and not be condemned (as he intended they should be) unheard; especially at a time when there was no House of Representatives to defend the province. Had he been, what his station required him to be, the father of this people, he would have done it; and by so doing have had the applause of the King his Royal Master, who delights in nothing so much as in doing justice himself, and seeing all in authority under him, imitating his Royal example.

It is plain, my Lord, that the people of this province, of all ranks, orders and conditions, (with but few exceptions) have lost all confidence in Governor Bernard, and he in them: Wherefore, from the highest sense of duty to his Majesty, (whose honour and interest is very near our hearts) and from a just regard to this province, and to all the colonies and provinces on this continent, we most humbly submit to your Lordship, whether his Maje-

M 2

sty's service can be carried on with advantage

during his administration.

We have the honour to be, with the most perfect regard, my Lord, your Lordship's most obedient, and most humble servants,

Samuel Danforth

Ifaac Royall

John Erving
William Brattle

James Bowdoin
Thomas Hubbard

Harrison Gray
James Russell
Royall Tyler
James Pitts
Samuel Dexter,

The major part of the Council.\*

\* Such Members of the Council as live in the country, and have not figned this letter, were too remote from Bofton to attend with convenience on this occasion: and the vessel which carried the said letter, being to sail within a few days after the copies of the Governor's foregoing letters were received, it was impossible for some of them to attend.

Mr. Bowdoin's LETTER to Lord Hillsborough.

Boston, April 51, 1769.

My LORD,

HE occasion of my addressing your Lordship, proceeds from a letter of Governor Bernard to your Lordship, dated the 30th of November last: a copy of which, with copies of other letters of the Governor, has been sent to the Council of this province.

(87)

Of this letter, my Lord, as it wholly relates to a conversation between the Governor and myself, and to what happened in consequence of it, the Council have taken no farther notice, in their letter to your Lordship of this date, than to refer to what I have now the honour of writing to you on the subject of that conversation. The Council's petition to his Majesty, which the Governor enclosed to you in his letter of the 16th of July, was the subject: and what passed upon it I beg leave, at the desire of the Council, to inform you. But to make it intelligible, it is needful to quote here part of the prayer of the petition, viz.---"And if it should appear to your Majesty, that it is not for the benefit of Great Britain and her colonies, that any revenue should be drawn from the colonies, we humbly implore your Majesty's gracious recommendation to parliament, that your American subjects may be relieved from the operation of the several acts made for that purpose, in fuch manner as to the wisdom of your Majesty and parliament may seem proper."

The design of the Council, my Lord, and it appears by the general tenor of the petition, and by the above-cited clause, their design was, to implore his Majesty's recommendation to parliament, that his American subjects might be wholly relieved from the several acts of parliament made for the purpose of raising a revenue from them: or that the said acts

might

might be repealed.—That this defign might be more effectually answered, the Council, confiding in the governor, defired him to transmit to your Lordship the said Petition; and to use his influence that the prayer of it might be granted. He transmitted it accordingly, together with a letter to you, in which, from the conversation referred to, I was induced to think the Governor had endeavoured to give a sense to the above-cited clause, very different from what he knew was the intention of the Council; and from the sense, which the words themselves, taken all together, in common construction con-

vey.

From the word drawn, in the faid clause, I was led to think, he had drawn this construction of it, that the Council acquiescing in the said acts of parliament meant nothing more by the faid clause, than to desire that whatever money might be raised in the colonies, by virtue of the faid acts, might not be drawn from, or fent out of the colonies; but that the whole of it might be expended in them. "You meant, faid the Governor (speaking to me concerning the Council's petition at the College, where the conversation was had) by revenue drawn from the colonies, revenue raised in them. But however, said he, I have taken your meaning to be, that you defire that none of the revenue money may be sent away out of America: and accordingly I have wrote to the the Secretary of State, representing the inexpediency of ordering any of the American revenue to be sent out of America: and you may depend it will not be done; for his Majesty's service in America will require more money than that revenue can supply."---Thus far, my Lord, the subject could give me no occasion to suppose (what the Governor appears very desirous should be suppofed) that what he faid was "in joke"---"There is money in the revenue chest, continued the Governor, and I hope it will be ordered out soon; and that I shall have some of it."---Here indeed there might have been room for some pleasantry: but the Governor appeared to mean what he faid.

This, my Lord, is the substance of what passed.——I was astonished at his endeavouring to pervert the intention and meaning of the petition: and several gentlemen of the Council, to whom I mentioned this conversation on the same day, were no less astonished at it too: and it was thought, if he had done so, he had not only betrayed the trust reposed in him by the Council, and by so doing abused the province, but at the same time had endeavoured to impose upon your Lordship; and through your Lordship,

soon after the Commencement July 20th, on which day the conversation happened, a number of the Council met together to confider about petitioning the two houses of

parliament: principally with a view of preventing the Council's petition to his Maje-fly being misunderstood: but as there was time enough before them, they postponed it, and afterwards in November proceeded upon it, and forwarded to Mr. Bollan two petitions to the Lords and Commons for that

purpose.

I will now proceed, with the leave of your Lordship, to take notice of the Governor's letter: in which, informing your Lordship of the conversation with him, whereby I "justified" what he is pleased to call my "charge against him," he says I mentioned "something which explained the whole; and shewed, that what he said upon that occasion, was entirely in joke. And this was confirmed by a councellor."

What the Governor did fay, my Lord, I have represented above: to the truth of which I shall be ready to testify whenever your Lordship, or the Governor shall desire it. In the mean time, as I would not trouble you with any unnecessary observations, I shall leave it to your Lordship to determine, whether it can be inferred from the account above given, that what he said, was said "in joke."

But "this was confirmed, fays the Governor, by a councellor."---What passed, my Lord, was between the Governor and myself; and could not be heard by any one else. What this Gentleman (the councellor) ( 91 )

faid was, that the Governor talked very facetiously, or joked about a large salary he expected to receive out of the American revenue. But even this was on a different part of the day, and at that gentleman's house, where I was not present: and no way related to the Governor's conversation with me; nor to his giving to your Lordship a meaning to the Council's petition different from their own. It is necessary then he should produce some further evidence, to prove that what he said to me (mentioned above)

was intirely in joke."

The Governor fays, his letter in question, dated July 16th, he had copied: and that the three or four gentlemen to whom he communicated it, "were greatly surprized to find it so clear of my charge."---This charge, my Lord, whether true or false, was not my charge: it was the Governor's against himself; and was only related by me, as I had had it from his own mouth. I was obliged to believe it, or call in question his veracity. I wish the account he has given to your Lordshp, relative to our conversation, had helped me out of this disagreeable dilemma.

The Governor informs your Lordship he produced the letter at Council, and read the whole passage referred to: "from whence it appeared, he says, that in mentioning the prayer of their petition, he used their own words, without adding a single word of his own."

own."---" This appeared satisfactory to the whole Council, except Mr. Bowdoin."

The Governor, my Lord, read a paper, which he did not deliver out of his hand, and which, not having an opportunity of reading it myfelf, I might mifapprehend. But from my remembrance of it, if the words of the prayer were used in it, they were introduced with so much address, as to give me a very different idea, from that which the same words, as introduced and used in the prayer itself, do convey. It was not therefore (as the Governor justly observes) satisfactory to me: nor was it satisfactory to the whole Council beside, notwithstanding he is pleased to declare so.

There is one passage more, I beg leave to remark on. The Governor informs your Lordship, that I "have all along taken the lead of the Council in their late extraordinary proceedings." The Council, my Lord, see and act for themselves: they have no leader—no guide but law, reason and the constitution. As they acknowledge no leader, so neither have they any fondness for a dictator: in which character, my Lord, Governor Bernard for some time past has been endeavouring to establish himself.

As the Governor has unjustly represented me as the leader of the Council, I beg leave to assure your Lordship, it is a character that does not belong to me: and I take this occasion wholly to disclaim it.

In refpect to the late extraordinary proceedings, (as the Governor is pleased to call them) the Council have wrote to your Lordship a full account concerning them. In those and all their other proceedings, they have been actuated by the principles of duty and loyalty to his Majesty, and by a regard to his honor, and the welfare of his faithful subjects of this province. And I humbly hope, my Lord, that not only in those proceedings (so far as I have had any share in them) but in the whole of my conduct, I have been, at least in some measure, under the influence of the same principles.

I have the honour to be, with the most perfect regard, my Lord, your Lordship's most obedient, and most humble servant,

JAMES BOWDOIN.

To the Right Honourable ? The Earl of Hillsborough.

In COUNCIL, June 8, 1769. The General Court sitting.

N a motion made by the honourable John Hill, Esq; and seconded by divers members of the Board, that as he had been acquainted a letter had been written by the major part of the members of the last year's Council to the Right Honourable the N 2 Earl

Earl of Hillsborough, occasioned by their having received authenticated copies of six letters of his Excellency Governor Bernard, he moved that the said letters might be laid before the Board. The letters were laid before the Board accordingly, and the following vote passed, viz.

Board copy of a letter to the Right Honourable the Earl of Hillsborough from the
major part of the members of the Council
of the last year, bearing date the 15th April
last, which was written to his Lordship, with
a view to remove any impressions to the disadvantage of this province, and of the Council in particular; which the six letters of his
Excellency Governor Bernard to his Lordship
(authenticated copies of which have been
lately transmitted hither) might have occasioned; and the same having been read,

Resolved unanimously, That the Board do approve of the measures taken by the said major part of the members of the last year's Council to vindicate the conduct of the Council, and save the constitution of the province.—And as it may be necessary that some further observations be made on the

faid letters of Governor Bernard,

Ordered, That Benjamin Lincoln, Nathaniel Spurbawk, Harrison Gray, Royall Tyler, and Samuel Dexter, Esqrs; be a committee to pre-

pare a draft of a letter to his Lordship accordingly, and report the same as soon as may be.

JOHN COTTON, D. Sec.

In COUNCIL, June 12, 1769.

HE committee appointed the 8th inftant to prepare the draft of a letter to the Right Honourable the Earl of Hillsborough, on the subject of six letters from Governor Bernard to his Lordship, reported the following draft, which being read,

Resolved unanimously, That the same be and hereby is accepted; and that Samuel Dan-forth, Esq; sign the same, as president, on behalf of the Board, and transmit it to his

Lordship accordingly.

A. OLIVER, Sec.

To the Right Hon. the Earl of Hillsborough.

Province of MASSACHUSSETS-BAY.

My Lord, Boston, June 12, 1769.

MR. Danforth, the president of the Council for the last and the present year, having communicated to this Board, a copy of a letter, dated April 15th, 1769, sent to your Lordship, subscribed by eleven gentlemen, being the major part of the members of the Council for the last year, in answer to six letters wrote to your Lordship by Governor Bernard, dated November the 1st, 5th, 12th,

12th, 14th, 30th, and December the 5th, 1768; They have unanimously resolved, that they approve of the measures taken by the major part of the members of the last year's Council, &c. copy of which resolves we have the honour to inclose to your Lordship .--- As the Gentlemen who wrote that letter, have been so full and explicit in defending themselves and the province against the Governor's groundless and injurious charges, we have the less reason to enlarge upon such a disagreeable However, my Lord, if it appears to us that there is any charge against the Council, in either of the afore-mentioned letters, to which there has either been no anfwer, or if mentioned, not so fully dilated upon as the nature of the offence with which the Board were charged does require; your Lordship will indulge us the freedom further to address you.

Permit us then, my Lord, with due deference to your Lordship's high rank and station, to animadvert with freedom upon some part of the Governor's afore-mentioned letters.

The Governor fays in one of his letters, "The Council is under awe of their constituents, by the frequent removal of the friends of Government," &c. Aspersions of the like nature are several times cast upon the Council in some of his letters; which, for the sake of avoiding prolixity, we shall not repeat.

My Lord, if our fondness for a seat at the Board could possibly influence us to vote and advise

advise contrary to the real sentiments of our hearts, the Governor's wanton exercise of power in his frequent negatives put upon councellors of the best abilities, either because they differed from him in their political sentiments in some instances, or from resentment to the House of Representatives, for dropping some of his friends, would have a much greater influence upon us to fall in with his measures, than any risque we run from the honourable House in what he calls supporting government: It being more in the power of a Governor to remove a councellor, than it is in the House: consequently if we had any great fondness for a seat at the Board, we should act inconsistently with our political interest to oppose the Governor in his measures. But, my Lord, we can with great truth fay, that while we have had the honour to be members of his Majesty's Council, we have endeavoured to discharge a good conscience, and acted our part with uprightness and integrity, having never been awed into undue conduct, either by the House or the Governor; and the Governor's infinuations to the contrary are unkind, and without foundation; and unless we can act with the same freedom as usual, we cannot esteem it an honour to be of that body.

That the Council have appeared of late more engaged in defending the rights of the province than formerly, may be a fact, which we have no disposition to controvert: Be that

( 98 )

as it may, we beg leave to observe, that it never was so much the incumbent duty of the Council, as it was the last year, to defend the rights of the people: for upon the dissolution of the General Court, the Governor and Council are by the charter, to manage the affairs of the province; so that the last year's Council had double duty devolved on them: Therefore it was justly expected, they should exert themselves in the defence of the civil rights and liberties of the people; though at the same time they did, and we hope we ever shall, treat the Governor with that respect that is due to the King's Representative. And your Lordship may depend upon it, that the present Council will be as free to affert and maintain the just prerogative of the Crown, as to defend the rights of the people.

We beg leave further to observe, my Lord, that the Governor in his letter, dated November the 1st, speaking of the address to General Gage, says, "It was signed by fifteen of the Council, among whom were sive who knew not enough of the town to vote for the safety of the commissioners returning, but knew enough to join in an invective against them." This observation of the Governor's was no doubt made with a design to ridicule the conduct of those Gentlemen, and to represent them as having acted an inconsistent part: but we cannot conceive by what rules of logic he can charge them with inconsistency: For,

my Lord, may not the gentlemen fay with great propriety, as they were not inhabitants of the town of Boston, but lived a great distance from it, that they knew not enough of the temper and disposition of the town to say that it was safe for the commissioners to return; and at the same time from the evidence they had of the commissioners behaviour and conduct ever since they have been in office, join in what the Governor is pleased to call an invective against them? For our part we can fee no inconsistency in their conduct; for certainly the commissioners haughty and insolent behaviour may be fuch, as to expose them to the resentment of the people; and yet it does not necessarily follow, that the people will offer the least insult or violence to them: they may, or they may not; and therefore as it was a matter of uncertainty, the five gentlemen might well be excused from voting in favour of the safety of the commissioners return: And the Governor's remark upon their conduct, shews rather the defect of his reasoning; than any inconfistency in them.

With a view to defeat the good ends proposed by the major part of the last year's Council in their petitions to the two Houses of Parliament, and for other unjustifiable reasons, the Governor acquaints your Lordship, that he "cannot conceive that all the perfons who met at the several meetings upon the occasion of preparing the petitions, put together, amount to the number of twelve;"

which he tells your Lordship made the majority of the whole. And after infinuating that by a majority might only be meant four persons out of seven, who make a quorum of the Council; in his postscript he gives your Lordship what he calls a list of the names of those members who passed upon the petitions; which together make no more than eight. We persuade ourselves, my Lord, that you will not imagine, that the Council of last year endeavoured to impose on the two Houses of Parliament, by afferting their petitions to have been the doings of a major part, when in fact they were not. Who furnished the Governor with the list he mentions we cannot say, but we can take upon us to assure you, my Lord, that the names of Lincoln, Brattle, Gray, and Russell ought to have been inserted therein, they having also agreed to the petitions, who, with the eight persons in the Governor's list, made the number twelve, being as he mentions, a majority of the whole.

This information will, among a multitude of other things, ferve to convince your Lord-ship, that Governor Bernard has spared no pains to vilify the Council, and prevent the success of their applications for the redress of the grievances which the colonies labour under; and that he never lost sight of his favourite object, the obtaining of a Council by Mandamus from the Crown. And the Board are at a loss how to reconcile his conduct with what he declares and promises to your Lord-

ship

ship in his letter of the 30th of November last; in which he says, "your Lordship may depend upon it that my informations have been, and shall be dictated by the spirit of truth and candour;" when there is scarcely any thing in either of his letters but what is in

direct opposition to both.

It gives us the deepest concern to find by one of the resolutions passed by the Lords, and afterwards agreed to by the Commons, that the Council of this province have been censured as not exerting themselves in suppressing of riots. And we are firmly persuaded that the Council would have escaped the displeasure of the two Houses of Parliament, had it not been for the gross misrepresentations of Governor Bernard transmitted to your Lordship; which we are constrained to say we consider, not only as extremely cruel with respect to the Council, but as a high imposition on your Lordship, and even Majesty itself.

You will allow us to fay, my Lord, that no Council on the continent, not even those appointed by the King, have a greater aversion to riots and disorders, nor have any of them exerted themselves more to suppress them than his Majesty's loyal subjects the Council

of the Massachusetts-Bay.

Had their conduct been truly represented, instead of censure, they would have met with the highest approbation. And if those whose immediate business it is to suppress mobs and

(against whom no complaint has been exhibited by the Governor) had done their duty, some of the disorders might have been prevented.

The Council, my Lord, have now done with their observations on Governor Bernard's letters, and they doubt not your Lordship will consider what they have written in answer to his charge against the Council, as equally applicable to what has been objected against them, of the same nature, by his Excellency General Gage, in his letter to your Lordship of the 31st of October last; on which we shall only make this further remark, that the General being a stranger in the province, and but just arrived, could not possibly speak from his own knowledge; but must have received his account of the people, and of the Council in particular, from a quarter, which it is needless to point out to your Lordship.

We will not further trespass on your Lord-ship's patience. In truth, my Lord, our own is almost exhausted. The Council have had such repeated occasions to observe upon and lament the unkind treatment of Governor Bernard towards this people, that the subject is become extremely disagreeable

to us.

We have only to add, that we apprehend it needful to acquaint your Lordship, that Samuel White, Esq; one of the last year's Council, dying between the time of passing

on the petitions above referred to, and the time of writing the letter to your Lordship of the 15th of April last, eleven at the last-mentioned time made a majority of the whole.

We have the honour to be, with great truth and regard, my Lord, your Lordship's most obedient, and most humble servants,

SAMUEL DANFORTH,
President of the Council and in their behalf.

In the House of Representatives, June 22, 1769,

ORDERED, That Mr. Otis, Mr. Pickering, Col. Ward, Capt. Thayer, Mr. Hancock, Mr. Hobson, Capt. Thomas, Capt. Sheaffe, and Mr. Saunders, be a Committee to carry the following resolve to the honourable Board.

Governor Bernard to the right honourable the Earl of Hillsborough, one of his Majesty's principal Secretaries of State, dated 1st, 5th, 12th, 14th, 30th November, and December 5th, 1768. And also the copy of one letter written by his Excellency General Gage to his Lordship, dated October 31st, 1768, all which are attested by the clerk of the papers of the House of Commons, and were transmitted to his Majesty's late Council by Mr. Bollan, and at the desire of the House have been communicated by the present Council:

Council: In which letters his Majesty's loyal subjects of this colony in general, as well as his Majesty's Council, are traduced and represented in a most odious and unjust light to his Majesty's ministers: The House having also carefully read and considered the remarks, which the late as well as the present Council have made thereon, in their several letters to his Lordship, copies whereof have also been communicated at the desire of the House.

Refolved, That the House do highly approve of, and have an entire satisfaction in the zeal and attention of the late Council to the public interest, not only in thus vindicating their own character, but guarding their country from meditated ruin, by truly stating facts, and justly representing the duty and loyalty of this people at this critical time, when the Governor of the province wantonly dissolved the General Assembly, and arbitrarily refused to call another upon the repeated and dutiful petitions of the people.

T. Cushing, Speaker.

# APPENDIX.

Containing an abstract of proceedings of the Governor and Council of the province, of *Massachusetts-Bay*; and also other proceedings.

# No. I.

June 30, 1768.

THE Governor and twenty of the Council present: the General Court or Assembly having been just prorogued by the Governor,

ADVISED, That William Brattle, James Bowdoin, James Russell, Thomas Flucker, and Royall Tyler, Esqrs. be a committee to take into consideration the present state and circumstances of the province, and report as soon as may be, what they may judge proper to be laid before his Majesty respecting the same: and that it be previously submitted to the consideration of his Excellency.

### JULY 7.

Mr. Bowdoin from the committee appointed to prepare an humble address to his Majesty, having

( 106 )

having reported the following draft, the same was accepted; and his Excellency was thereupon unanimously desired to transmit a fair copy of the same to his Majesty's Secretary of State, with a request, that he would be pleased to lay it before his Majesty for his most gracious consideration; and that his Excellency be desired at the same time to recommend the prayer of the said petition.

To the King's most Excellent Majesty.

The humble petition of the Gouncil of the province of Massachusetts-Bay.

fubjects, the Council of the province of Massachusetts-Bay, deeply impressed with a sense of your paternal affection for all your subjects, even the most remote of them, and your disposition to hearken to their addresses with an intention suited to the nature of them, humbly beg leave, in behalf of your faithful subjects of the said province, to represent to your Majesty, That, &c. &c. [See the petition to the House of Commons, No. 7, with which this agrees in substance, excepting the last paragraph.]

The last paragraph of this petition, containing the prayer, runs thus---- With great humility we beg leave to lay this representation at your Majesty's feet, humbly praying your Majesty's favourable considera-

tion of it; and that the charter rights and privileges of the people of this province may be fecured to them. And if it should appear to your Majesty, that it is not for the benefit of Great Britain and her colonies (over which your paternal care is conspicuous) that any revenue should be drawn from the colonies, We humbly implore your Majesty's gracious recommendation to Parliament, that your American subjects may be relieved from the operation of the several acts made for that purpose, in such manner as to the wisdom of your Majesty and Parliament may seem proper."

# No. 2.

JULY 27, 29.

The Governor and fixteen of the Council present.

His Excellency laid before the Board in writing the following representation, viz.

HIS Excellency reminded and informed the Council, that on the 11th and 13th of June last, he informed the Board of a great riot which happened on the 10th of June, in which, among other outrages, the principal Custom-House officers were bruised and wounded and otherwise ill treated; and that in pursuance of this riot the commissioners of the customs found themselves obliged to leave the town, and take shelter on board the Romney

Romney Man of War; and his Excellency defired the advice of the Council of what should be done upon this occasion, as well to punish the perpetrators of these outrages as to preserve the peace of the town, and the authority of the civil power, and also to protect the commissioners of the customs and their officers in their persons, and in the execution of their offices, so that they might safely return to and reside in this town, where they have been stationed by the King's authority.

That after many debates on the premises, the Council were of opinion, that this matter should be acted upon by the whole General Court then fitting; and the Council undertook to originate a vote for that purpose. Whereupon the Governor, with the advice of the Council, postponed the consideration of this business in the Privy Council unto another day: That afterwards a vote for a joint committee to consider the state of the province being sent up from the House to the Board, the Board thought that would be sufficient to ground a confideration of the foregoing matters upon, and therefore having concurred in that vote they did not think proper to originate any vote of their own for that purpose; that the said joint committee, although they met several times, did nothing in the faid business but make a report, which passed the Council, but did not pass the rest of the General Court, so that it has hitherto remained unacted upon, and all the purposes aforefaid

aforesaid remain still unredressed or unprovided for.

That the Commissioners having removed from the man of war to the castle, together with their officers, still remain there under the protection of some men of war, and dare not return to the town where they have been ordered to hold their office. That it is now above six weeks since they quitted the town, and nothing has been done to provide for their safe return, and their protection in their suture residence here, nor has any thing been done to punish the raisers and perpetrators of the said riots and tumults, or to preserve the peace of the town, and the support of the government and civil authority for the future.

That these things, and particularly this neglect and delay in endeavouring to remedy these disorders, will certainly be taken notice of at home by the King and Council, and probably by the Parliament. Wherefore it is become necessary for the Council to come to some determination and resolution what they can and what they will do, to remedy these disorders, and provide for the prefervation of the peace of the town, and the maintenance of the authority of the government and the civil power. Wherefore the Governor having laid these matters before the Council, and received their advice to call a full Council for the consideration of them, now communicates them to the present Board, and P 2

and requires of them their full; free, and true advice, according to the duties of their office and the terms of their oaths to perform the fame.

His Excellency also acquainted the Board. that he had not, as he had before declared he should not, wrote to General Gage upon the late troubles. But that he had received letters from the General, acquainting him, that having received information of the disturbances at Boston, and that the commissioners of the customs had been obliged to quit the town, he had fent orders to the commanding officers at Halifax to collect all the troops there and thereabout, and hold them in readiness to embark, with a train of artillery for Boston, when they should be required by the Governor. That he had wrote to the General, and faid he would inform the Council of this order, and if they advised him to require these troops, he should do so; and if they should not advise him to require them, he should not; being determined to do nothing in fuch a business without the advice of the Council. And the Governor accordingly asked the Board, Whether they would advise, that the Governor should, according to General Gage's offer, require troops from Halifax to support the execution of the civil power, and preserve the peace of the town.

( 111 )

After a long debate, Col. Brattle, Mr. Bowdoin, Mr. Gray, Mr. Flucker, and Mr. Ropes were appointed a committee to confider of and report an answer to the Governor's foregoing representation; and then the Board was adjourned to Friday morning, July 29, 1768. At which time the answer was reported and accepted by the Board as their answer to the said representation, and is as follows, viz.

Board a representation of some transactions relating to and in consequence of the disorders in the town of Boston on the evening of the 10th of June last, the Board think it necessary, in justice to the town and province, and in vindication of themselves, to make some observations thereon, and to give a suller representation than is contained in the paper laid before the Board.

With regard to the disorders, it is to be observed, that they were occasioned by making a seizure (in a manner unprecedented) in the town of Boston, on the said 10th of June, a little before sun-set, when a vessel was seized by several of the officers of the customs; and immediately after, on a signal given by one of said officers, in consequence of a preconcerted plan, several armed boats from the Romney man of war took possession of her, cut her fasts, and carried her from the wharf where she lay into the harbour, along-

along-side the Romney; which occasioned a number of people to be collected, some of whom, from the violence and unprecedentedness of the procedure with regard to the taking away of the said vessel, and the reslection thereby implied upon the inhabitants of the town, as disposed to rescue any seizure that might be made, took occasion to insult and abuse the said officers, and afterwards to break some of the windows of their dwellinghouses, and to commit other disorders. Now, though the Board have the utmost abhorrence of all fuch disorderly proceedings, and would by no means attempt to justify them, they are obliged to mention the occasion of them, in order to shew, that however culpable the faid disorderly persons were, the officers who feized, or those by whose orders such unusual and violent measures were pursued in seizing and taking away the faid vessel, were not faultless: It being highly probable, that no fuch disorders would have been committed, if the vessel had not been with an armed force, and with many circumstances of insult and threats, carried away from the wharf: And we believe there is no instance can be alledged of any vessel seized, or any seizure whatever in the town of Boston, being rescued out of the hands of the officers, except what took place here on the 8th of July instant, when a quantity of molasses having been seized was taken away from the officer who had charge of it: which unwarrantable procedure being univer( 113 )

universally condemned, the molasses was very soon returned: which affords a strong evidence, that the seizure on the 10th of June, if it had been conducted in the usual manner, would have remained secure in the

hands of the officers.

The day next following the faid diforders, viz. the 11th of June, his Excellency called a Council and mentioned to them what had happened the preceding evening, and defired their advice what was proper to be done. The Board advised that such of their own. members as were justices of the peace and qualified to act in the county of Suffolk, should, as soon as may be, make enquiry into the particular facts and report, and his Excellency appointed the said justices to meet him at his house for that purpose, on Monday morning, the 13th of June; his Excellency thinking it necessary to be present himself at the making of the enquiry. The faid justices attended accordingly: but his Excelcellency having received two letters from the commissioners of the customs, complaining that no notice had been taken of the late disturbances in Boston, and grossly reflecting on the Governor and Council, fummoned a Council, and laid faid letters before them; and at the same Council postponed the enquiry aforesaid. The Board thought the letter, containing the reflections, intitled to some animadversions; but the letter not being left with the Board, put 11

it out of their power to do themselves justice. At the same time, on his Excellency's proposing to enter into the consideration of means for preventing any future disturbances, the Board apprehending that as the General Court was sitting, those means would have a more forcible effect, and better answer the end, if the whole Court joined in them, proposed to raise a committee of the Board in their legislative capacity to join with a committee of the House of Representatives, to consider of the matter; and that the consideration of it by them, as of Council to the Governor, be postponed till the effect of such a proposal should be known. Board accordingly on the faid 13th, in their legislative capacity, took up the affair, and while they were considering it, a vote was fent from the House, ordering a committee to be joined by fuch as the Board should appoint, to enquire into the state of the province, and report: which order, including in it the confideration of the means for preventing any future disturbances, the proposal aforesaid, on the part of the Board, was of course rendered unnecessary.

A committee was joined, and the next day, viz. on the 14th, made a report of divers refolves to be passed by the General Court. The report was ordered by the Board to be considered on the 15th, and then, after a debate, to be further considered on the 16th, when the Board was given to understand by

feveral

feveral of its members that it was intimated to them, by the Governor, that it would be expedient to postpone the consideration of the said report, till his Excellency should send a message to the House on the subject of dispatches he had then just received from England. It was postponed accordingly.

On the 21st, the said message was read to the Board, by which it appeared, there was fomething further to be expected, and of a more extraordinary nature, and which was not communicated till the 24th, when it appeared, to the astonishment of the Board, that the General Court was threatened with dissolution, pursuant to the Earl of Hillsborough's letter to the Governor, dated April 22, 1768. The expectation of these mesfages, and the extraordinary nature of them, when known, occasioned that the said report was not fully passed on till the 29th, when it was delivered to one of the members of the Board to be carried to the House; but the House were then adjourned, and the next day the House being so closely engaged in business could not receive it; and on that day, viz. the 30th, the Governor prorogued the General Court, and on the next succeeding day diffolved it: which prorogation and diffolution, if his Excellency could have postponed a short time, the House could have passed on the said report: but they were prevented doing it, as well as other nece fary business. business, by the said prorogation; which his Excellency thought himself obliged to make.

The Board apprehend from this detail of facts, it will not appear they are chargeable with any neglect or delay in providing against future disturbances; at least to the time of the dissolution of the General Court. And with regard to the time that has fince elapsed, the Board have always attended his Excellency's fummons, and are now ready at the first call for that purpose, since the dissolution, to do every thing in their power to prevent future disturbances: and they are very glad they have this opportunity of declaring, that no disturbances have happened here since the 10th of June last, notwithstanding some appearances, which it is probable have been magnified into riot and tumult. And with regard to what happened on the 10th of June, it seems to have sprung wholly from the persons who complain of it, by the plan laid, and the orders given for making the feizures aforesaid, and carrying it away by an armed force. Which circumstances, together with the time of day of seizing the vessel, it being then near sun-set, makes it feem probable that an uproar was hoped for, and intended to be occasioned by the manner of proceeding in making the seizure.

Having stated the facts as relative to the conduct of the Board, the Board now proceed to make a few observations on one paragraph of the Governor's representation

afore-

aforesaid. But it is to be previously observed, that the Council-Book, in the entry of the proceedings of Council on the 11th and 13th of June, shews the particular matters laid before them for their consideration and advice; which were the disorders that had taken place on the evening of the 10th of June, to the disturbance of the public peace; and the means of preventing any future disturbances: and these, and only these, were the objects of the contemplation of the Board in their proceedings referred to above.

In the faid paragraph his Excellency mentions that the commissioners having removed from the man of war to the Castle, still remain there under the protection of some men of war; and that it is above six weeks since they

quitted the town.

On which the Board observe, that the commissioners were not obliged to quit the town; that there never had been any insult offered to them; that their quitting the town was a voluntary act of their own; that we do not apprehend there was any sufficient ground for their quitting it; and that when they had quitted it, and were at the Castle, there was no occasion for men of war to protect them.

With regard to the men of war posted in the harbour, the town look upon it as a grievance in a double respect: their trade is by that means under discouragement; and what they regret infinitely more is, the reslection implied thereby upon their loyalty to their Sovereign, who has not in his wide extended dominions any subjects more faithful than in

the town of Boston, and in this province in

general.

If the commissioners have procured the said men of war to be posted here; and especially if they have endeavoured to procure troops to be sent hither, both which are the universal apprehension, it cannot be thought strange that the people of this province can entertain no affection for them.

The Board greatly regret that any occasion has been given for riots and disorders, and still more regret that they should happen on any occasion; and they take this opportunity to declare their utter abhorrence and detestation of them: and for the punishing the perpetrators of them the Board advise, That his Excellency direct the Attorney-General to prosecute all persons guilty of the riots and disorders asoresaid, or that any way aided or abetted the same.

And for preserving the peace of the town and the authority of the civil power; and for the protection of all his Majesty's subjects

whatever, further advise,

That his Excellency issue a proclamation that the laws for preventing, suppressing and punishing all riots, tumults and unlawful assemblies be put into immediate execution, and all civil officers be strictly enjoined to do their duty for that purpose. And the Board assure his Excellency they will use their utmost influence to procure the due execution of the laws: the vigorous execution of which will

be sufficient to preserve the peace and autho-

rity of the government.

With regard to what his Excellency mentions on the subject of troops, and to his question "Whether the Board would advise that the Governor should, according to General Gage's offer, require troops from Halifax to support the execution of the civil power and preserve the peace of the town,"

The Board answer, that the civil power does not need the support of troops; and that it is not for his Majesty's service nor the peace of this province that any troops be required, or that any come into the province, and therefore they unanimously advise, That the Go-

vernor do not require any troops.

The Board being fully assured \* that his Excellency has not wrote for troops, take this opportunity to express that assurance: and at the same time to declare that if any persons have made application to General Gage for troops to be sent hither, we deem them in the highest degree unfriendly to the peace and good order of government, as well as to his Majesty's service and the British interest in America.

Boston, July 29, 1768.

The foregoing answer was unanimously agreed to by the Council: and thereupon it was ordered by the Governor, That the Secretary prepare a proclamation for the purposes therein mentioned; [which was published accordingly] and that the Attorney-General prosecute all persons guilty of the riots

<sup>\*</sup> By the Governor's Declaration.

faid, or that any way aided or abetted the same.

# No. 3.

September 23. At an Adjournment.

R. Bowdoin, Mr. Gray, and Mr. Tyler, pursuant to the appointment of the Council yesterday, reported to the Board an answer to his Excellency's proposal for the accommodation of the troops; which answer being considered and amended is agreed to by the Board.

The Board was informed, by the Secretary, that the weather being stormy the Governor could not be in town to-day, and defires they will meet him at the Province-House to-morrow ten o'clock, A. M. to which time he adjourned the Board.

Saturday, September, 24, 1768. The weather continuing stormy his Excellency did not come to town till the afternoon, when the Council waited upon him with their answer.

An alteration being proposed by the Governor in the said answer, the Council would have then considered it, but it was at his motion agreed by the Council to meet Monday morning nine o'clock the 26th instant to consider it; and his Excellency informed the Council that their Answer might then be given to the Secretary to be delivered to him without any further meeting with him thereon.

### ( 121 )

September 26. A. M. The Council met and agreed to the alteration; and then delivered the faid answer to the Deputy-Secretary, the Secretary himself not being at his office.

### The ANSWER follows.

HE Board have taken into their further consideration General Gage's letter, and the extract from Lord Hillsborough's letter communicated by his Excellency on the 19th instant, relative to the reception and accommodation of the troops in the faid letter and extract mentioned, and have also considered his Excellency's proposal of the 22d instant relating to the Manufactory-House in Boston, that they would authorize him to take measures for fitting up the said building for the reception of fo many of the faid troops as it will conveniently accommodate. They have also attentively considered the act of Parliament, providing among other things, for the quartering and billeting the faid troops, and they find that the civil officers in the said act mentioned, and no others, are thereby empowered and " re-" quired to quarter and billet the officers " and foldiers in his Majesty's service in " the barracks provided in the Colonies; " and if there shall not be sufficient room " in the said barracks for the officers and soldiers, then and in fuch case only to quarter and billet the residue" of them in such manner manner as in the faid act is further and very particularly directed. Now it appears by this paragraph of the faid act, that in any colony where there are barracks, the faid officers and soldiers in his Majesty's fervice shall be quartered and billeted in such barracks, and in no other place, unless there shall not be sufficient room in the barracks. With respect to this colony, the government of it in the beginning of the late war by their order, caused barracks to be built at Castle-William, for the very purpose of accommodating his Majesty's troops whenever it should be necessary for them to come hither: under which order the Governor and Council are authorized to provide quarters in the said barracks for such troops; and those barracks are sufficient to accommodate one thousand men, which number it is said the two regiments ordered from Halifax will not exceed: those regiments therefore which are the first expected, the said act of Parliament requires to be quartered in the faid barracks.

General Gage however in his letter afore-faid mentions that one of the faid regiments is ordered for the prefent to Castle-William, the other to the town of Boston: but it will be no disrespect to the General to say that no order whatsoever coming from a less authority than his Majesty and Parliament, can supersede an act of Parliament. And it is plain the General had no intention that the said order should, as he concludes his setter

by desiring the Governor to see that the said troops are provided with quarters on their arrival in this government as by law directed. The said act also provides, "that if any military officer shall take upon himself to quarter soldiers in any of his Majesty's do-" minions in America, otherwise than is limited and allowed by this act, or shall use or offer any menace or compulsion, &c. " he shall be ipso facto cashiered and be ut-" terly disabled to have or hold any military " employment in his Majesty's service." His Excellency therefore, as the Board apprehend, must clearly see by examining the faid act that it is not in the power of the Board to provide quarters for the faid regiments as destined, till the barracks at Castle-William and the inns, livery stables and other houses mentioned in the said act shall be full; (in which, and no other case, and upon no other account, it shall and may be lawful for "the Governor and Council" to take the measures they are directed to by the faid act for the reception of his Majesty's forces) nor of consequence to authorize his Excellency to take measures for fitting up the Manufactory-House agreeable to his proposal.

The quartering of troops in the body of the town before the barracks are full, is not only contrary to the act of Parliament, but would be inconfillent with the peace of the town, whose peace and welfare, as also the peace and welfare of the province in general, it

It is the duty, interest and inclination of the Board to promote, and which, in every way consistent with law, they will endeavour to

promote to the utmost of their ability.

As the board on the 19th instant when the letters above-mentioned were first communicated to them, advised that his Excellency give proper orders for the accommodation of one of the Halifax regiments in the barracks at Castle-William, so they now further advise that his Excellency give like orders for the accommodation of the other Halifax regiment in the said barracks.

With regard to the two regiments ordered from Ireland to Boston, the Board doubt not that provision will be made for their accom-

modation agreeable to the act aforesaid.

That the board might be better able to give their advice in regard to the regiments ordered hither, they thought it necessary that the whole of Lord Hillsborough's letter, fo far as it related to the faid regiments, and to the occasion and design of their coming, should be communicated to them, and they accordingly defired his Excellency to communicate it. But though his Excellency was pleased to tell them he should very probably lay the whole of it before the Board in fuch parcels and at fuch times as he thought proper, yet as they apprehend the propriety of their own conduct, in a great measure, depends on the communication of the whole of it together, they again request his Excellency to favour them with it.

With regard to the occasion of the said Regiments being ordered to Boston, his Excellency on being asked, informed the Board that he apprehended the Halifax Regiments were ordered hither in consequence of the Riots in March last, and the two Irish Regiments in consequence of that of the 10th of June last. On which the Board are obliged to observe, that they are fully persuaded his Majesty's ministers could never have judged it either necessary or expedient to go into such extraordinary Measures, as those of sending Troops hither, unless in the Representations made from hence by some ill-minded Persons, the said Riots had been greatly magnified and exaggerated.

With respect to what happened on the 18th of March, which was a day of Rejoicing, and on such Days Disorders are not uncommon in populous Places, it was too inconsiderable to make it a subject of Representation, and could not have been made the subject of so injurious an one, but by Persons disposed to bring Misery and Dis-

stress upon the Town and Province.

In regard to the Riot of the 10th of June, of which the Board have repeatedly expressed their Abhorrence, and have advised that the Perpetrators of it should be Prosecuted by the Attorney-General, the Board have in their Answer to his Excellency's Representation, laid before them the 27th of July last, given a just Account of the occasion R

### [ 124 ]

of that Riot; and as they apprehend it necessary that the said Account, together with all the proceedings at that Time, should be made public, they again desire his Excellency will order the said Representation and Answer to be printed as soon as may be in the public News-Papers \*.

NUMBER IV.

SEPTEMBER 29.

At a Council held at Caftle-William.

The Governor, and Twelve of the Council present.

of N Lieut. Col. Dalrymple's Requisition for quarters for one of the Regiments in the Town of Boston, the Governor desired that the board would reconsider the Proposal he had before made to them of fitting up the Manusactory-House as Barracks for the Reception of Col. Dalrymple's Regiment, which is the Regiment destined for the Town, in Case it can be done at the Expence of the Crown: and in Case they should adhere to their former Resolutions, that they would assign the Reasons therefore.

<sup>\*</sup> This repeated Desire the Governor disregarded.

To which the Board made the following REPLY.

the Proposal of fitting up the Manufactory-House as Barracks, and his Excellency having, on Application made to him this Day in Council, refused them an Opportunity of giving any fuller answer than what they have already given to the said Proposal, unless done in Council, are under a Necessity (saving however the Right of the Board in all Cases in their own Way and Manner, to make Answer to any Proposal made to them) of referring his Excellency to the Answer already given as aforesaid; and with which they waited upon his Excellency on the 24th Instant.

And whereas by the Act of Parliament relative to the providing Quarters for the Troops, the Quartering of them before the Barracks and Public Houses are full, is only cognizable by the Civil Officers in the said Act mentioned, the Board apprehend Col. Dalrymple ought by the said Act, first to apply to the Magistrates and Civil Officers of the Town of Boston, to provide such Quarters.

NUM-

#### NUMBER V.

OCTOBER 3.

Board a Letter from Lieut. Col. Dalrymple, acquainting him that he had received Orders by Express from General Gage, to land the two Regiments from Halifax at Boston, and that he was under a Necessity of demanding Quarters for them there; and desiring that Fuel, Straw, and the other Articles directed to be provided for the Troops, may be got in Readiness.

Col. Dalrymple and Capt. Smith defiring to be admitted before the Board came to a Determination, they were admitted accordingly; when Col. Dalrymple took occasion to explain the Intention of his Requisition, viz. That as the Board could not think themselves authorised to provide Barracks in the Town, inasmuch as Barracks have already been provided by the Government at Castle-William, he had encamped some of his Troops, and was providing Barracks for the rest in the Town, so that he considered them all as in Barracks, and demanded Barrack Provisions accordingly, agreeable to Act of Parliament.

Whereupon

### [ 127 ]

Whereupon his Excellency moved to the Board, that they would appoint some suitable Person or Persons to make such Provision.

On Wednesday October 5, A. M. to which Time the Board was adjourned, the following Answer was given to his Excellency.

ADVISED, That agreeable to his Excellency's Motion, one or more Person or Persons be authorized and appointed to furnish and supply the Officers and Soldiers put and placed in the Barracks, with Fire, Candles, &c. as particularly mentioned in the Act of Parliament: Provided the Person or Persons so to be authorized and appointed, will take the risk of the Province's paying to him or them all such Sum or Sums of Money, so by them paid, laid out or expended for the

Purpose aforesaid.

And inasmuch as the Board in Col. Dalrymple's Letter aforesaid, dated the 30th ult.
and before his coming to Town, observed a
Suggestion, that a bad Spirit prevailed here;
and that in consequence of it General Gage
had been induced to order both Regiments to
be landed in the Town: but as Col. Dalrymple must before this time have had the
fullest evidence that no such Spirit is prevalent; and that the Town is in a state perfectly peaceful and quiet, the Board doubt
not of his Justice to represent it to the General accordingly; which they cannot but
apprehend will procure from the General a
re-call

### [ 128 ]

re-call of his last Order; and that agreeable to his Letter to Governor Bernard of the 12th ult. one at least of the said Regiments will be again ordered to Castle-William.

The Board also persuade themselves, that the same Reason will induce the General to order the Irish Regiments to Nova-Scotia, or to some other Parts where his Majesty's Service may require them.

The board desire the Governor to send by the Post To-morrow, a Copy of this Minute of Council to General Gage, with such Representation as his Excellency shall think proper, to induce the General to give such Orders, as will relieve the Town and Province from their present Anxiety and Distress.

His Excellency nominated Joseph Gold-thwait, jun. Esq; to be Commissary for the Purpose above-mentioned, and he was appointed accordingly.

What follows was not done in Council.

### NUMBER VI.

OCTOBER 27.

A Number of the Council met and unanimously agreed on an Address to General Gage: and the next Day at their Defire it was presented to him by Mr. Bowdoin, Col. Sparhawk, Mr. Gray and Mr. Pitts.—It here follows.

To his Excellency General GAGE, Commander in Chief of his Majesty's Forces in America.

The ADDRESS of the Subscribers, Members of his Majesty's Council of the Province of Massachusets-Bay:

SIR,

A gives the distant Members of it, together with the Members in the Town and Neighbourhood, the Pleasure of addressing you.—We take this first opportunity of doing it; and at the same time to pay our com-

pliments to your Excellency.

In this time of public distress, when the General Court of the Province is in a state of dissolution; when the Metropolis is possessed by Troops, and surrounded by Ships of War; and when more Troops are daily expected, it affords a general satisfaction that your Excellency has visited the Province, and has now an opportunity of knowing the state of it by your own observation and enquiry.

Your own observation will give you the fullest evidence, that the Town and Province are in a peaceful state.—Your own enquiry will satisfy you, that tho' there have been disorders in the Town of Boston, some of them did not merit notice; and that such as did, have been magnified beyond the truth.

Those

### [ 130 ]

Those of the 18th of March and 10th of June are said to have occasioned the abovementioned armament to be ordered hither .-The first was trivial, and could not have been noticed to the disadvantage of the Town, but by persons inimical to it; especially as it happened in the evening of a day of recrea-The other was criminal, and the actors in it were guilty of a riot: but we are obliged to fay, it had its rife from those persons who were loudest in their complaints about it, and who by their overcharged representations of it have been the occasion of so great an armament being ordered hither. We cannot persuade ourselves to believe they have sufficient evidence to support such representations; which have most unjustly brought into question the loyalty of as loyal a people as any in his Majesty's dominions.

This misfortune has arisen from the accusation of interested men, whose avarice having smothered in their breasts every sentiment of humanity towards this Province, has impelled them to oppress it to the utmost of their power; and by the consequences of that oppression essentially to injure Great-Britain.

From the candor of your Excellency's sentiments we assure ourselves you will not entertain any apprehensions, that we mean to justify the disorders and riotous proceedings that have taken place in the Town of Boston. We detest them, and have repeatedly and publickly expressed that detestation; and in Council

Council have advised Governor Bernard to order the Attorney-General to prosecute the perpetrators of them: but at the same time we are obliged to declare in justice to the Town, that the disorders of the 10th of June last, occasioned by a seizure made by the Officers of the Customs, appear to have originated with those who ordered the seizure to be made. The hour of making the seizure (at or near sun-set) the threats and armed force used in it, the forcibly carrying the vessel away, and all in a manner unprecedented, and calculated to irritate, justify the apprehension that the seizure was accompanied with these extraordinary circumstances in order to excite a riot, and furnish a plausible pretence for requesting Troops.—A day or two after the riot, and as if in profecution of the last-mentioned purpose, notwithstanding there was not the least insult offered to the Commissioners of the Customs, either in their persons or property, they thought fit to retire, on the pretence of security to themselves, on board the Romney man of war, and afterwards to Castle-William; and when there, to keep up the idea of their being still in great hazard, procured the Romney and several other vessels of war to be so stationed as to prevent an attack upon the Castle: which they affected to be afraid of.

These proceedings have doubtless taken place to induce a belief among the officers of the navy and army, as they occasionally

[ 132 ]

came hither, that the Commissioners were in danger of being attacked, and to procure from those officers representations coincident with their own, that they really were so. But their frequent landing on the Main, and making excursions into the country, where it would have been easy to have seized, if any injury had been intended them, demonstrates the infincerity of their declarations, that they immured themselves at the Castle for fafety. This is rather to be accounted for, as being an essential part of the concerted plan for procuring Troops to be quartered here: in which they and their coadjutors have succeeded to their wish: but unhappily to the mutual detriment and uneafiness of both countries.

We thought it absolutely necessary, and our duty to the Town and Province required us, to give your Excellency this detail, that you might know the sentiments of this people, and that they think themselves injured, and injured by men to whom they have done no injury.—From the justice of your Excellency, we assure ourselves your mind will not admit of impressions to their disadvantage from persons who have done the injury.

Your Excellency in your letter to Governor Bernard, of the 12th of September, gave notice that one of the regiments from Halifax was ordered for the present to Castle-William, and the other to the Town; but you

was

### [ 133 ]

was pleased asterwards to order both of them into the Town.

If your Excellency when you know the true state of the Town, which we can assure you is quite peaceable, shall think his Majesty's service does not require those regiments to continue in the Town, it will be a great ease and satisfaction to the inhabitants, if you will please to order them to Castle-William, where commodious barracks are provided for their reception; or to Point Shirley, in the neighbourhood of it: in either of which or in both they can be well accommodated.

As to the two regiments expected here from Ireland, it appears by Lord Hillsborough's letter of the 30th of July, they were intended for a different part of North-America.

If your Excellency shall think it not inconsistent with his Majesty's service that they should be sent to the place of their sirst destination, it will contribute to the ease and happiness of the town and province, if they

might be ordered thither.

As we are true and faithful subjects of his Majesty, have an affectionate regard for the Mother country, and a tender feeling for our own, our duty to each of them make us wish, and we earnestly beg your Excellency to make a full enquiry into the disorders above-mentioned; into the causes of them and the representations that have been

# [ 134 ]

Excellency will easily discover who are the persons that from lucrative views have combined against the peace of this town and province: Some of whom it is probable have discovered themselves already by their own

letters to your Excellency.

In making the enquiry, tho' many imprudences and some criminal proceedings may be found to have taken place, we are persuaded from the candor, generosity and justice that listinguish your character; your Excellency will not charge the doings of a few individuals, and those of an inferior fort, upon the Town and Province. And with regard to those individuals, if any circumstances shall appear justly to extenuate the criminality of their proceedings, your Excellency will let them have their effect.—On the same candor, generosity and justice we can rely, that your Excellency's representations of this affair to his Majesty's ministers will be fuch, as even the criminals themselves shall allow to be just.

Harrison Gray, John
James Russell, Isaac
John Bradbury John
Royal Tyler, James
Samuel White, Gam.
James Pitts, Thomas
Samuel Dexter. Nath.
Boston, October 27, 1768.

Samuel Danforth,

John Hill,

Isaac Royall,

John Erving,

James Bowdoin,

Gam. Bradford,

Thomas Hubbard,

Nath. Sparhawk,

To

# [ 135 ]

To the foregoing Address the General gave the following Answer.

To the Honourable Messieurs Danforth, Hill, Royal, Erving, Bowdoin, Bradford, Hubbard, Sparbawk, Gray, Russell, Bradbury, Tyler, White, Pitts, and Dexter, Members of his Majesty's Council of the Province of Massachusetts-Bay.

### GENTLEMEN,

Return you thanks for the honor you do me in this Address, and am greatly obliged to you for the good opinion you are pleased to conceive of me.

Whatever may have been the particular causes of the Disturbances, and Riots, which have happened in the Town of Boston, those Riots, and the Resolves which were published, have induced his Majesty to order four Regiments to this town, to protest his loyal subjects, in their persons, and properties, and to essist the civil magistrates in the execution of the laws.

The discipline and order which will be preserved amongst the Troops, I trust, will render
their stay, in no shape distressful to his Majesty's
dutiful subjects in this town; and that the future belaviour of the people, will justify the
best construction of their past actions, which I
statter myself will be such, as to afford me a sufficent foundation, to represent to his Majesty,
the

[ 136 ]

the propriety of withdrawing the most part of the Troops\*.

THOMAS GAGE.

Boston, October 28, 1768.

### NUMBER VII.

T several Meetings of Gentlemen of the Council in November and December, 1768, Petitions to the two Houses of Parliament were agreed to by the major Part of the Council: in which Petitions they pray in the most explicit Manner, for the Repeal of the several Acts of Parliament for raising a revenue in the Colonies. This was

\* The foregoing Address and Answer were fent by General Gage, to the Earl of Hillsborough, as appears by his Letter to his Lordship, dated at Boston, October 31, 1768. This Letter is totally destitute of the Candor, which People here had always connected with the General's Character. At the date of it, he had been in town about a fortnight: in which time, from his own knowledge and observation, he could not gain such an acquaintance with the character and disposition of the Council, and of the People in General, as to authorize him to fay fo many harsh things concerning them: which, at the same time, are as unjust, as they are harsh and precipitate. The Similitude of sentiment in this Letter, and Governor Bernard's Letters foregoing, leaves no room to doubt from whence the matter of it was furnished.

As the General thought proper to step out of his line, and had undertaken to give characters, a regard for the Public, and especially for himself, should have induced him to give such as were consistent with

Truth.

done

[ 137 ]

done so explicitly to prevent the Prayer of their Petition to the King being misunder-stood, by Means of what Governor Bernard wrote to Lord Hillsborough, in his Letter, dated July 16, 1768, which accompanied the said Petition.

The Petition to the House of Commons is as follows, viz.

To the Honorable the COMMONS of GREAT BRITAIN, in Parliament affembled.

The humble Petition of the major Part of his Majesty's Council of the Province of Massachusetts-Bay.

Subjects, the Council of the faid Province, being rendered unable, by the Dissolution of the General Court, to address you in their Legislative Capacity: We, the major Part of the said Council (the other Members living too remote to join with us) beg Leave to do it on a Subject of the greatest importance, not only to this Province and the Colonies in general, but to Great-Britain in particular, and humbly to represent to this honorable House,

That the first Settlers of New-England, more attentive to Religion than worldly Emolument, planted themselves in this Country, with a View of being secure from

## [ 138 ]

religious Imposition, and not with any Expectations of advancing their temporal Interests, which the Nature of the Soil forbad

them to indulge:

That they obtained a Patent of this Country from king Charles the First, which, tho' vacated in the unhappy Times of James the Second, revived in the present Charter of the Province, which was granted in the succeeding glorious Reign of king William and queen Mary, who by faid Charter confirmed to their Subjects in this Province, divers important Rights and Privileges, particularly all fuch as are effential to, and constitute the peculiar Happiness of British Subjects: founded in the immutable Laws of Nature and Reason, and inseparable from the grand and ultimate End of all government, the Security and Welfare of the Subject, and which have been enjoyed till of late, without Interruption:

That from the Length and Severity of the Winters, the Inferiority of the Soil, and the great Labour necessary to subdue it, they

underwent incredible Hardships:

That besides the Climate and Soil, they had to contend with a numerous and barbarous Enemy, which made frequent Inroads upon them, broke up their exterior Settlements, and several times had nearly accomplished their utter Destruction; by Means whereof they were kept in perpetual Alarms, and

and their country made the Scene of Ra-

pine and Slaughter:

That nothing but the most invincible Fortitude, animated by the Principles of Religion, and the warmest Attachment to that civil Liberty which the British Constitution so happily defines and secures, could have enabled them to sustain the Hardships and Distresses that came upon them by those Causes.—Nothing less could have induced them to persevere in the Settlement of a Country, from which in its best Estate they had only to expect a scanty Subsistence; and that in Consequence of their unremitted Labour:

· That by this Labour, those Hardships and Distresses, they not only dearly purchased their Settlements here, but acquired an additional Title, over and above their common Claim as Men, and as British Subjects, to the Immunities and Privileges granted them by Charter, and which they have transmit ted to their Children and Successors, the present Inhabitants, his Majesty's faithful Sub-

jects of this Province.

That the present Inhabitants, tho' more happily circumstanced than their Ancestors, and though some among them, especially in the trading Towns, may live in Affluence, yet, from the Operation of the same Causes (the Length and Severity of the Winters and the Stubborness and Infertility of the Soil) are now able with all their Labour, to obtain T

### [ 140 ]

tain but a comfortable, and many of them but a flender, Support for themselves and Families: Their Cloathing, of which in this cold Climatemore is required than otherwise would be necessary, and which (some small Part made by themselves only excepted) is made of the Woollens and other Manusactures of Great Britain; the other necessary Articles of Subsistence, and the yearly Taxes upon their Polls and on their Real and Personal Estates, requiring the whole or nearly the whole Produce of their Lands.

That by their Means his Majesty's Dominions have been enlarged, his Subjects increased, and the Trade of Great-Britain extended: All in a Degree envied by her Enemies, and unexpected by her Friends; and all without any expence to her till the late

War.

That in the late War, without recurring to the former Expeditions against Canada, to the Reduction of Nova-Scotia in Seventeen hundred and ten; to the Preservation of it several Times since; to the Conquest of Louisbourg with its dependent Territories in Seventeen hundred and forty-sive, the Reddition of which was esteemed by France an ample equivalent for all her Conquests during on her Part a successful War, and gave Peace to Europe.—Upon his Majesty's Requisitions and the Requisitions of his Royal Grandfather, this Province in the last War yearly raised a large Body of Troops to affist

[ 141 ]

In Conjunction with the other Colony Troops, in reducing the French Power in America: The Expence whereof was very great, and would have been insupportable, had not Part of it been refunded by Parliament, from a Conviction of our Inability to bear the whole:

That the Loss of Men in the several Campaigns of that War was great, and to so young a country very detrimental, and could not be compensated by Grants of Parliament, and to which those Grants had no

Respect:

That the Acquisition of so large a Part of America by his Majesty's Arms, though a great national Good, and greatly beneficial to the Colonies, as thereby they have been freed from the Hostilities of the French, and (in a good Measure) of the Indians that were under their influence, has in divers respects operated to the Detriment of the Colonies; particularly by diminishing the Value of real Estates, and drawing their Inhabitants from them to settle the new acquired Territory:

That the faid Acquisitions have occasioned new and increasing Demands for the Manufactures of Great-Britain, and have opened to her, Sources of Trade greatly beneficial, and continually enlarging: The Benefits of which center in herself, and which, with the extensive Territories acquired, are apprehended to be an ample Equivalent

### [ 142 ]

walent for all the Charges of the War in America; and for the Expences of defending, protecting and securing the said Territories:

That this Province in particular is still in Debt on Account of the Charge incurred by

the late War:

That the yearly Taxes—excepting the present Year, on which no public Tax has been yet laid, by Reason of a general Valuation of Estates through the Province, which could not be compleated before the Dissolution of the late General Assembly, but which will probably be resumed when a new Assembly shall be called—that the yearly Taxes upon the People for lessening the said Debt, though not so great as during the War, are nevertheless with more difficulty paid, by Reason of the greater Scarcity of Money:

That the Scarcity of Money in the Colonies is owing to the Balance of their Trade with Great-Britain being against them: which Balance (exclusive of the Operation of the several Acts of Parliament taxing the Colonies, by laying certain Duties for the Purpose of raising a Revenue from them) drains them of their Money, to the great Embarrassment of their Trade, the only

Source of it:

That this Embarrassment is much increased by the late Regulations of Trade; and by the Tax-Acts asoresaid, which draw immediately from Trade the Money necessary

### [ 143 ]

to support it; on the Support whereof the Payment of the Balance aforesaid depends:

That the said Tax-Acts operating to the Detriment of the Trade of the Colonies, must likewise operate to the Detriment of Great-Britain, by disabling the Colonists from paying the Debt due to her, and by laying them under a Necessity of using less of her Manufactures:

That by the Use and Consumption of the Manufactures of Great-Britain, which are virtually charged with most of the Taxes that take Place there, the Colonies pay no

inconsiderable Part of those Taxes:

That by several Acts of Parliament the Colonies are restrained from importing most of the Commodities of Europe, unless from Great-Britain: which occasions her Manufactures and all Commodities coming from her to be dearer charged, which is equivalent to a Tax upon them.

That the Colonies are prohibited sending to foreign Markets many valuable Articles of their produce; which giving to Great-Britain an Advantage in the Price of them, is a proportionable and a further Tax upon

the Colonies:

That the Exports of the Colonies, all their Gold and Silver, and their whole Powers of Remittance, fall short of the charged Value of what they import from Great-Britain:

That if it be confidered what Difficulties the Colonies encountred on their first Settlement, their having defended themselves (Nova-

[ 144 ]

(Nova-Scotia and Georgia excepted) without any Expence to Great-Britain; the Affistances given by them in the late War, whereby the Empire of Great-Britain is so greatly. extended, and its Trade proportionably increased; the Diminution of the Value of their Estates, and the Emigration of their Inhabitants occasioned by that Extension, the Loss of Men in the said War, peculiarly detrimental to young Countries; the Taxes on them to support their own internal Government; the Share they pay of the Duties and Taxes in Britain by the Consumption of British Manufactures, for which such valuable Returns are made; the Restraints upon their Trade, equivalent to a Tax; the Balance of Trade continually against them, and their consequent Inability to pay the Duties laid by the Acts aforesaid.—If these Facts be considered, we humbly conceive it must appear, that his Majesty's Subjects in the Colonies have been, and are at least as much burthened as those in Great-Britain; and that they are, whilst in America, more advantageous to Britain, than if they were transplanted thither, and subjected to all the Duties and Taxes paid there:

We beg Leave to lay this Representation before this honourable House, humbly praying your favourable Consideration of it; and that the Charter Rights and Privileges of the People of this Province, and their invaluable Liberties as British Subjects, may be

secured

[ 145 ]

fecured to them; and that the several Acts of Parliament made for the Purpose of raising a Revenue in America, may be repealed.

In the Name of the major Part of the Council aforesaid,

(Signed) SAMUEL DANFORTH,
President of the Council.

#### NUMBER VIII.

The DECLARATION of the Overfeers of the Poor of the Town of Boston, viz.

IIS Excellency Governor Bernard having been pleased in his Letter to the Right Honourable the Earl of Hillsborough, one of his Majesty's principal Secretaries of State, dated November the 1st, 1768, to inform his Lordship, That " when the Report of "Troops coming here was first confirmed, all Kinds of People were thrust into this Building, (viz. the Manufactory House " in this Town) and the Work-House it-" felf was opened, and the People confined " there were permitted to go into the Ma-" nufactory House." And the Governor adds that, "this was admitted to be true in "Council by one of the Board who is an "Overseer of the Poor, and a Principal " therein."

# [ 146 ]

His Excellency is further pleased to say, "Thus this Building belonging to the Go-

" vernment, and affigned by the Governor

" and Council for his Majesty's Use, is kept

" filled with the Outcast of the Work"House, and the Scum of the Town, to

" prevent its being used for the Accommo-

" dation of the King's Troops."

It is incumbent on us who were then the Overseers of the Poor of the Town, to whose Care and Government the Work-House is by Law committed, as well in Justice to our own Character, as from a Regard to Truth to declare, That it never was our Practice, nor did we ever in any Instance set open the Work-House Doors for a general Release.—That the Manufactory-House is a Building which we in our Office had no manner of Concern with, and we never did permit Persons confined in the Work-House to go into the same or even connive at it. On the contrary, by Virtue of the Authority vested in us by the Laws of the Province to order and confine idle and dissolute Persons to the Work-House, we have taken sundry Persons of such Character from the Manufactory-House and confined them in the That particularly in the Work-House. Months of January and February 1768, several Persons were removed from thence to the Work-House, who were positively prohibited returning to the Manufactory-House, and they were finally released upon

express Condition of their finding other Habitation.

And further, We declare that in the Difmission of any Person from the Work-House, we never had it in Contemplation that they should return to the Manufactory-House, more especially with a View of preventing the King's Troops from being accommodated there; as we never could conceive such a Building would be affigned for that Purpose.

Workhouse-Hall, Boston, April 15, 1769.

Foseph Waldo, Thomas Tyler, John Bradford,

John Barrett, John Leverett,
John Leverett,
Royal Tyler,
Benjamin Dolbears,
Samuel Partridge,
William Whitwell, William Greenleaf, William White,

Suffolk, ff. Boston, April 15, 1769.

HEN the above-named John Barrett, Esq; the Honorable Royal Tyler, Esq; Mr. Benjamin Dolbeare, Mr. William Whitwell, Mr. William Greenleaf, William White, Esq; Mr. Joseph Waldo, John Leverett, Esq; John Gore, Esq; Mr. Samuel Partridge, Thomas Tyler, Esq; and Mr. John Bradford, severally made solemn Oath to the Truth of the within and foregoing Declaration, subscribed by them,

Before us, John Ruddock, Justices of Belcher Noyes, 5 the Peace Quo, um Unus.

U

Mr.

Mr. Bollan's Petition to the House of Commons.

A Copy of this Petition was received from Mr. Bollan, with the Copies of Governor Bernard's Letters foregoing. The Refolutions, on which the faid Petition is grounded, and in which the Council and House of Representatives of this Province are unjustly censured, were occasioned by the Misrepresentations of the said Governor. As the Petition is upon a Matter of great Importance to all his Majesty's Subjects in America, and has some relation to the Subject of the foregoing Letters, it is here inserted.

To the Honorable the Commons of Great-Britain in Parliament assembled.

The Petition of WILLIAM BOLLAN, of Boston, in the Province of Massachusetts-Bay, Esq;

Most bumbly shews,

I. HAT the Right Honorable the Lords spiritual and temporal having sent to this Hon. House certain resolutions, with an address to his Majesty, for their concurrence, by which resolutions their Lordships have censured the council and representatives of the said province, and the civil

[ 149 ]

civil magistrates of Boston, for several causes, and the address supposes that the subjects of our Lord the King, born and resiant in his colonies in America, and his Majesty's other subjects living there, are liable to be taken from their proper domicil, and brought into England, and there tried for treason, or misprission of treason presumed to have been by them committed in any of the colonies, your petitioner, with all due reverence to their Lordships and this honorable House, conceives this supposition is erroneous and subversive of the true constitution of the colonies, formed by the acta regia of several Princes, upon the advice of able counfellors and great lawyers, and corroborated by several acts of parliament.

II. That the resolutions or address contain no express charge or mention of any certain treason, with an overt act manifesting it, committed, or presumed to have been committed within the province of Massa-chusetts-Bay, as the proper foundation of the subsequent proceedings in the address

mentioned.

III. That the law having with great wifdom dishinguished offences, and given them
several names suitable to their respective natures, and the safety of the subject, requiring precision in all proceedings in criminal
cases, your petitioner humbly conceives these
distinctions are ever to be observed with
U 2 certainty,

## [ 150 ]

certainty, and more especially in proceed-

ings of so great importance.

IV. That at common law there was a great latitude used in raising of offences into the crime and punishment of treason, by way of interpretation and arbitrary construction, which brought in great inconvenience and uncertainty; so that before the statute of 25 Edw. III. the crime of treason was so uncertain and arbitrary, that almost every offence that was, or feemed to be a breach of the faith and allegiance due to the King, was by construction and consequence raised into the offence of high treason; wherefore it became absolutely necessary that there should be some fixed and settled boundary for this great crime, which was happily effected by that statute, which so far excels in policy and wisdom, that, save Magna Charta, "No act of parliament hath had more ho-" nour given unto it by the King, Lords spi-" ritual and temporal, and the Commons of the realm, for the time being in full pars' liament than this act," hath had when found judgment and provident forefight took place, and the departures from it in violent and improvident times have been attended with great mischiefs and dangers.

V. That in the next reign, thro' the want of due regard for this statute in the King, his Ministers, Judges and Parliaments, the great boundary of treason thereby ascertained was broken, and constructive treasons

being

[ 151 ]

being let in, they, by various vicissitudes, mischieved all parties, enabled their leaders, as they alternately prevailed, to cut off their opponents, and left great unquietness in the minds of the people, and were indeed one of the occasions of the unhappiness of that misguided Prince. Among other things the King enquired of his two chief justices, and divers other judges, what punishment they deserved who had compelled or constrained the King to make a certain statute, ordination and commission; to which question they unanimously answered that they were justly to be punished as traitors. Also how they were to be punished who hindered the King from exercifing what pertained to the regality and his prerogative; to which they likewise unanimously answered that they should also be punished as traitors, with several other questions and answers to the like purpose. This extravagant and extrajudicial declaration of treason by these judges gave presently an universal offence to the kingdom, for presently it bred great insecurity to all perfons; and for this very cause, within the space of seven months, those judges were in parliament adjudged to suffer as traitors. Tresilian, chief justice, was executed, and the lives of the rest being spared they were banished into Ireland: and the proceedings in this reign alone suffice fully to evince, I. The great importance of the statute of 25 Edw. III. with the utility and necessity of Arially

strictly observing it. 2. How dangerous it is to depart from the letter of that statute, and to multiply and inhance offences into treason by general or ambiguous words, as accroaching of loyal power, subverting of sundamental laws, and the like. 3. How dangerous it is by construction and analogy to make treasons where the letter of the law has not done it; for such a method admits of no limits or bounds, but runs as far as the wit and invention of accusers, and the odiousness and detestation of persons accused

will carry men.

VI. That in the reign of King Henry VIII. who in the latter part of it became arbitrary and severe, treasons were exceedingly multiplied, and his parliaments were so subservient to his mutable and violent will, that in the 31st year of his reign they enacted, that the proclamations of the King and Council, or the more part of them, concerning religion, or other matters, should be obeyed as though they were made by act of parliament, under such penalties and pains as to him and them should seem necessary, and that they who disobeyed them, and went beyond sea, contemptuously to avoid answering such offence, should be guilty of treason, and in the 34th year, in further subversion of the constitution and common safety of the realm, they enacted that judgment might be given against any of the offenders by nine of the King's council. And the King, in matters which

[ 153 ]

which concerned his wives, daughters, and fuccessors of the crown, being chiefly governed by his inclinations, and the parliament having " put in his hands wholly the order and declaration of the successors of "the realm", by the acts made in 25th, 28th, and 35th years of his reign, several arbitrary and contradictory institutions and provisions relative to his marriages and his issue, with the disposal, and conditional limitations of the successors of the crown, were made; and in support of his various institutions numerous treasons were created. Among others it was made treason by words to derogate from feveral of his marriages, and words alone which should be used in prejudice to any of the manifold provisions contained in the different institutions established by the acts of the 28th and 35th years were made treason; and altho' the greatest contrarieties respecting matters the most interesting had notoriously taken place in parliament, yet the last declaration of his will was to be held facred, and his subjects were reduced to fuch an abject condition, that they must either deem him infallible, tho' subject to the greatest failings, or be dumb on pain of death; wherefore it was well said by a foreigner, that this King with the papal supremacy had likewise taken to himself the papal infallibility. Immediately after passing the act of the 35th year of this King's reign, whereby the crown was provi-. fionally

# [ 154]

fionally limited to his daughters Mary and Elizabeth, who had before been declared illegitimate by the King and parliament, and publishing them to be the King's lawful children made treason, and who by the most plain and necessary implication, were declared illegitimate by this very act, which created so many treasons, in support of these limitations, with others, the act entitled, " an act for " the trial of treasons committed out of the "King's dominions," by the address suppofed to extend to the colonies, was made, with intent, it is presumed, more certainly to punish those who should in Scotland, whose King, according to the usual course of descent, would, on prince Edward's death without issue, in case the Ladies Mary and Elizabeth were illegitimate, have good and clear right to the crown, or in any other foreign Prince's dominions, by word or deed oppose these limitations; and moreover, those who should offend against the immediate succeeding act, whereby the style of supreme head of the church of England and Ireland was annexed to the imperial crown of England; and it was made treason to imagine to deprive any to whom the crown was or should be limited of any of their titles, styles, names, degrees, royal estate or regal power annexed to the crown of England.

VII. That all the treasons enacted in this King's reign were abrogated by the statutes of 1st Edw. VI. and 1st Mary. The former

created

created some new treasons: but the latter at one blow laid flat all those numerous treasons, misprisions, &c, enacted since 25th Edward 3d, which excellent statute, as it is called by both the chief justices Coke and Hale, contains as the former observes, two rules assuredly true; the 1st. "That the " state of a King standeth and consisteth " more affured by the love and favour of " the subject toward their Sovereign, than in " the dread and fear of laws made with ri-" gorous pains and extreme punishment for " not obeying their Sovereign. And the " other, That laws justly made for the pre-" fervation of the common weal, without " extreme punishment or penalty, are more often, and for the most part better obeyed " than laws and statutes made with great " and extreme punishment. Mitius impe-

" ranti melius paretur."

VIII. That no one of the present resolutions contains any matter which is treason within the statute of the 25th of Edward 3d, and for farther illustration herein your petitioner submits to this honourable house, 1. the case of Nicholas de Segrave, stated by Sir E. Coke in his pleas of the crown, with his annex'd remark, viz. "Nicholas " de Segrave was charged in open parlia-"ment in præsentia domini regis, co-" mitum, baronum, & aliorum de confilio. " Regis tunc ibi existent, that the King in the war of Scotland being amongst his X

« enemies,

" enemies, Nicholas de Segrave his liege " man, and holding of the King by homage " and fealty, served him for his aid in that " war, did maliciously move contention and " discord without cause with John de Crombwell, charging him with many enormous " crimes, and offer'd to prove it upon his " body. To whom the faid John answered, " that he would answer him in the King's " court, as the court should consider, &c. and thereupon gave him his faith. " Nicholas withdrew himself from the "King's host, and from the King's aid, " leaving the King amongst his enemies; in " periculo hostium suorum, and adjourned the faid John to defend himself in the court of the King of France, and prefix'd him " a certain day, et sic, quantum in eo suit, se subjiciens et submittens dominium regis & regni subjectioni domini regis Franciæ: 's ad hoc saciendum iter suum arripuit us-" que Doveriam, ad transfretandum, &c. "All which the said Nicholas confessed, et voluntati domini regis de alto & basso inde " se submisit: et super hoc dominus rex vo-" lens habere avisamentum comitum, ba-" ronum, magnatum, et aliorum de confilio " suo, injunxit iisdem in homagio, sidelitate, & ligeantia quibus ei tenentur, quod " ipsum sideliter consulerent, qualis pæna " pro tali facto sic cognito fuerit infligenda: " qui omnes, habito super hoc diligenti trac-\*\* tatu & avisamento, consideratis & intellecee tis [ 157 ]

tis omnibus in prædicto facto contentis, &c. dicunt quod hujusmodi factum mere-" tur amissionem vitæ & membrorum, &c. as this offence was then folemnly 86 fo adjudged high treason. But this is taken " away by this Act of 25th Edw. 3. being not under any of the classes or heads spe-« cified in this Act." 2. The Act 2 Hen. 5, recites that great rumours, congregations and insurrections had been made by the Lollards, with intent, among other things, to annul and subvert the Christian faith (established by common and statute law) and the law of God, and to destroy all the estates of the kingdom spiritual and temporal; and alfo all manner of policy, and laws of the land finally; yet these offences were not declared or made treason. And, 3. It appears as " well by the articles exhibited in Parlia-" ment, 21 H. 5, against Cardinal Wolsey, as by indictment in the King's bench ace gainst Ligham 23 H. 8. rot. 25. That the « Cardinal did endeavour to subvert antiquissimas leges hujus regni, universumquehoc " regnum Anglæ legibus imperialibus sub-"jugare; which although it be a charge of " subverting the ancient laws of the kingdom, and to introduce new and arbitrary co laws; yet neither upon the articles or indictment was the same imputed to be treafon; but ended in a charge of premunire." IX. That if none of the resolutions singly contain matter of treason, the result of them all cannot make treason, for the number of offences does not change their nature, and confound their species, and the act for reversing the Earl of Strafford's attainder, contains the strongest declaration against introducing accumulative and constructive treasons.

X. That the colonists being held under the same allegiance with the people of England, the introduction of accumulative or constructive treason would, as your petitioner conceives, subvert their common safety, and shake the security of the whole Empire.

XI. That misprission of treason is not in its nature a substantive, but a vertual or consequential crime, which cannot exist without an actual treason, any more than a shadow without a substance; and if no treason or misprission appears to have existed in the Province, it is presumed the Address fails in its foundation.

XII. That the information of an offence is a thing distinct from the oath which supports it, and the sulness of information respects the matter, not the verification of it; yet it is not desired by the Address, that the information therein mentioned should be taken upon oath.

XIII. That the act of 35 Hen. 8. cap. 2. made for the trial of foreign treasons, provides that these trials shall be had before the court of King's-Bench, or before Commissioners, &c. yet the Address, with respect

[ 159 ]

to the trials therein mentioned, takes no notice of the court of King's-Bench, but supposes that if any trials take place, the same are to be had before special commissioners, of whom no person can at present have any certain knowledge, nor of the

place where they are to be had.

XIV. That the English colonies were planted with intent to stretch out the bounds of England, with its dominion relative to the King and Subject, in subservience to which noble purpose it was by proper acta regia declared, that the original English colonists and their posterity, with their associates collected from other dominions of the crown of England, should enjoy all the privileges of persons native of England, in such ample manner as if they were born and resiant there.

XV. That under the force and faith of these royal declarations, numerous persons, with great toil, peril, hardship, and expence of much blood and treasure, planted these colonies to the great advancement of the commerce, wealth, and naval strength of England: so that, in your petitioner's humble opinion, they have a greater claim of merit with their mother country, than any other colonies, ancient or modern; for he is persuaded that if, thro' the colonists in general, and those of Massachusetts-Bay in particular, France had not by various ways been

## [ 160 ]

been prevented, her naval power would have

become superior to that of England.

XVI. That after numerous colonies, ifsuing from divers nations, had been settled in different parts of the world, and formed new common-wealths, by the Roman policy, approved by men of found judgment in all ages, their colonies were continued part of the common-wealth, and used as the best means of securing and improving that empire, which they had enlarged by their policy and arms; and in this respect the modern Europeans have so notoriously imitated them, that several great modern authors, living in countries which had no colonies, when treating of the civil rights of mankind, have noted this particular, and the words of a late Prussian author may serve to declare the state of the English colonists. Non desinunt esse cives.

KVII. That by the letters patent issued for the settlement of the colonies their lands were, jure proprietatis & dominii, united with the land of England, the chief part of them being held as of the manor of East Greenwich, and the colonists were continued part of the family of England, the whole forming one dominion; so that altho' thro' necessity arising from their distant situation and cantonment they are in some respects divided, yet in national, sederal, and political consideration, they were ever to be held part

### [ 161 ]

part of the body politic or common-wealth

of England.

XVIII. That the stat. of 15 Car. 2. c. 7. contains an express declaration per verbade præsenti, that his Majesty's plantations beyond the feas are inhabited and peopled by his subjects of this his kingdom of England, and by the stat. of 13 Geo. 2. c. 7. it was enacted, that from the 1st day of June 1740, all persons born out of the King's legiance, who had inhabited or should inhabit for the space of seven years or more in any of his Majesty's colonies in America, and should take the oaths, and make the declarations therein directed, should be deemed, adjudged and taken to be his Majesty's natural born subjects of this kingdom, to all intents, constructions and purposes, as if they had been, or were born within this kingdom.

XIX. That the foreigners who become intled to the British right, by necessary consequence become well intitled to the continual enjoyment of it in the place where they acquired it; and, a fortiori, the persons born in the colonies, who are of the blood and lienage of England, have good title to the

XX. That positive laws are frequently short in some of their expressions, and one and the same word hath sometimes various significations in the same law, as well as in different laws, having in one part a simple,

in another a complex idea annexed to it, and sometimes more or less complex ideas. acts made in the reign of Hen. 8th on great occasions the word realm signifies all the dominions held of the crown of England; but in the preamble of the aforesaid act, made for the trial of foreign treasons thereby intended to be subjected to a new mode of trial, the words, " and other his Grace's dominions" being added to the words, " out " of the King's Majesty's realm of England," and this addition being dropt in the purvieu, it has been, as your petitioner understands, inferred, that treasons committed out of the land of England, tho' within the dominion of England, as the colonies are, may be tried in England by virtue of this statute, altho' the title, and the preamble, which is the key proper to open the meaning of it, most clearly oppose this construction. The preamble recites, that doubts had arisen respecting the trial of foreign treasons, and it is expresly declared, that " for a plain remedy, order and declaration therein to be had" this statute was made.

XXI. That the meaning of every law is the law, when collected from all the words and the subject matter of it, not forgetting the ancient rule distinguenda sunt tempora, which in the present case is necessary to be observed; for England had no colonies when this statute was made, wherefore the legi-

### [ 163 ]

flators could not intend thereby to regulate their offences.

XXII. That the constructive extension of an act made for the trial of treasons committed out of the King's dominions to the colonies, would pro tanto put them upon the fame foot with the dominions of foreign Princes, which, it is presumed, would be improper and impolitic in any case, and would greatly impair the strongest and best ligaments, their constitution and affection, whereby it is much to be defired that they should ever be firmly held in perfect union with the mother country, for their mutual safety and felicity, and would not confift with the charter of the said province, which provides that the Governor shall not transport any of the inhabitants out of it without their own consent.

XXIII. That the province of Massachusetts-Bay having no agent duly authorised
to represent the same, and no General Court
or Assembly, the holding whereof depends
on the Governor, having been held for some
time past, none could be appointed.

Your Petitioner therefore, in defence of the rights to which in common with all the inhabitants of the said province he is entitled, humbly submits the preceding matters to the consideration of this honourable house, and humbly prays,

[ 164 ]

prays, that their concurrence in the refolutions and address may not take
place, being firmly persuaded, that the
same would in its operation and consequence be extremely detrimental to
Great Britain as well as her Colonies.

And your Petitioner, as in duty bound, shall ever pray, &c.

W. BOLLAN.

Extract from a Letter of William Bollan, Esq; to the Honourable Samuel Danforth, Esq; dated in London, January 30, 1769.

"HE house (of Commons) was ad-J journed to the 19th instant, and American affairs stood appointed for consideration on the 23d, when your Petition was intended to have been presented by Mr. Beckford; but by a fingular event he was prevented. On the 25th after Governor Bernard's, General Gage's and Commodore Hood's Letters (which on motion made on behalf of the Colonies had been on the 20th brought in and laid upon the Table) were read, he presented it; and on his behalf Mr. Alderman Trecothick read it, with fuch an audible voice, that it is supposed every member in the house clearly understood it; and being objected to, a debate ensued, wherein

[ 165 ]

the Petition was nobly supported by divers worthy Members. The chief objections, I am told, were, that no Council could be convened without the Governor's order; and that by the Constitution of the Colony there could be no President of the Council, unless when there was no Governor or Lieutenant Governor. In Answer whereto, I am informed, it was said, that in the present great distress of the Province no Assembly was called, and no Council convened from time to time with liberty to defend, upon the prefent great occasion, the rights and interests of the Province; and that the objections to your Petition, instead of being founded on the principles of natural justice, equity and the constitution of the kingdom, rested in a good measure on the Representations of Governor Bernard."

FINIS.









THE SAME OF THE PROPERTY OF TH D767 L651tt 2 

